



Exceptional service in the national interest

THE NATIONAL NEED FOR SOFTWARE UNDERSTANDING

Douglas Ghormley

*Senior Scientist
Sandia National Laboratories*

March 20, 2024



Sandia National Laboratories is a multimission laboratory managed and operated by National Technology and Engineering Solutions of Sandia LLC, a wholly owned subsidiary of Honeywell International Inc. for the U.S. Department of Energy's National Nuclear Security Administration under contract DE-NA0003525.

For more information on this topic, email suns@sandia.gov.

SAND2024-03067PE



WIRED

BACKCHANNEL BUSINESS CULTURE GEAR IDEAS SCIENCE SECURITY

BRIAN BARRETT

SECURITY 12.19.2020 09:00 AM

Security News This Week: Russia's SolarWinds Hack Is a Historic Mess

All the most important stories about the biggest hack in years.

NORMALLY WE USE this space to round up the biggest stories from all reaches of the cybersecurity world. This week, we're making an exception, because there's really only one story: how Russia pulled off the biggest espionage hack on record.



ZDNet



Microsoft confirms it was also breached in recent SolarWinds supply chain hack

Microsoft denies that hackers pivoted to production systems and abused its software to attack customers.



By [Catalin Cimpanu](#) for [Zero Day](#) | December 17, 2020 -- 23:46 GMT
(15:46 PST) | Topic: [Security](#)

The vast majority of these victims are US government agencies, such as:

- The US Treasury Department
- The US Department of Commerce's National Telecommunications and Information Administration (NTIA)
- The Department of Health's National Institutes of Health (NIH)
- The Cybersecurity and Infrastructure Agency (CISA)
- The Department of Homeland Security (DHS)
- The US Department of State
- The National Nuclear Security Administration (NNSA) (*also disclosed today*)
- The US Department of Energy (DOE) (*also disclosed today*)
- Three US states (*also disclosed today*)
- City of Austin (*also disclosed today*)



ZDNet

Microsoft confirms... also breached in recent SolarWinds

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THE VERGE **TECH** **REVIEWS** **SCIENCE** **CREATORS**

SolarWinds hack may be much worse than originally feared

Some 250 government agencies and businesses may have been affected

By [Kim Lyons](#) | Jan 2, 2021, 4:50pm EST

ACCORDING TO THE NEWS



ZDNet

Microsoft confirms... also breached in recent SolarWinds

Microsoft denies that hackers...

By

THE VEDIC

ZDNet

SolarWinds: The more we learn, the worse it looks

By [Steven J. Vaughan-Nichols](#) for [Zero Day](#) | January 4, 2021 -- 20:35 GMT (12:35 PST) | Topic: [Security](#)

While you've been distracted by the holidays, coronavirus, and politics, the more we learn about the SolarWinds security fiasco, the worse it looks.

NEWS ▾ **SCIENCE** ▾ **CREATORS** ▾

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ACCORDING TO THE NEWS



ZDNet 
Microsoft confirms ~~THEY~~ also breached in

AP Justice Department, federal court system hit by Russian hack
By ERIC TUCKER and FRANK BAJAK January 6, 2021

ZDNet 

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CREATORS

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- Three US states (also *disclosed* today)
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SolarWinds Hackers Breach Email Security Provider Mimecast, Compromise Customers' Microsoft 365 Exchange Certificates

 ALICIA HOPE · JANUARY 19, 2021

Suspected Russian hackers attributed to the worst supply chain attack breached email security provider Mimecast affecting a subset of its customers, the company said.

Mimecast said that Microsoft's security experts notified the company of "a sophisticated threat actor" who hijacked its certificates used to connect to Mimecast customers' Microsoft 365 Exchange products.

- Three US states (*also disclosed today*)
- City of Austin (*also disclosed today*)

A

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CREATORS

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securit



If it were your job
to detect such things in software
before it is put into use,
what would you do?

WAYS OF DEALING WITH SOFTWARE RISK TODAY



Ask the Developer



Run Some Tests



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Investigate

Environment News Service
International Daily Newswire
Since 1990
We Cover the Earth for You

Cummins Fined Record \$1.6B for RAM Emissions Defeat Devices

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Investigate

Contractor admits planting logic bombs in his software to ensure he'd get new work

Logic bombs created periodic malfunctions that only he knew how to fix.

DAN GOODIN - 12/19/2019, 6:19 AM

Environment News
International Daily Newswire
Since 1990
Cummins Fined Record \$1.6B for Defeat Devices

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Investigate

Contractor admits plant...

WIRED BACKCHANNEL BUSINESS CULTURE GEAR IDEAS POLITICS SCIENCE SECURITY MERCH

KIM ZETTER SECURITY JUL 24, 2023 6:00 AM

Code Kept Secret for Years Reveals Its Flaw—a Backdoor

A secret encryption cipher baked into radio systems used by critical infrastructure workers, police, and others around the world is finally seeing sunlight. Researchers say it isn't pretty.

International Daily
Cummin
Defeat

bombs
t new

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Investigate

Evasive Malware Detects and Defeats Virtual Machine Analysis

POSTED BY LASTLINE ON OCT 24, 2016

Advanced malware solutions (“sandboxes”) traditionally use virtual machines (VM) to analyze suspicious objects to find out if they are malicious. However, advanced malware is capable of detecting the presence of the virtual machine technology used by conventional sandboxes and leveraging this weakness to evade detection.

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Investigate

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International Conference on Trustworthy Computing and Services
ISCTCS 2012: [Trustworthy Computing and Services](#) pp 34-44 | [Cite as](#)
Software Testing is Necessary But Not Sufficient for Software Trustworthiness

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Run Software Tests



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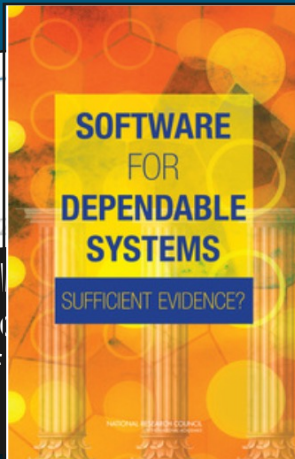


Investigate

Evasive Malware Analysis

POSTED BY LASTLINE ON OCT 2

Advanced malware software to analyze suspicious malware is capable of used by conventional



Software for Dependable Systems (2007)
National Research Council

...it is important to realize that testing alone is rarely sufficient to establish high levels of dependability.

Not Sufficient for

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DARKREADING



Dave Roche
August 1, 2023

Lessons Not Learned From Software Supply Chain Attacks

In December, an unauthorized user accessed GitHub's systems and stole three encrypted code-signing certificates: one Apple-issued Developer ID certificate and two DigiCert-issued code-signing certificates for its desktop and Atom applications.

Another security breach at Micro-Star International (MSI) resulted in a software supply chain attack, where hackers had access to private signing keys for MSI's firmware and Intel's UEFI.

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DARK DEADLINE

Hackers are selling legitimate code-signing certificates to evade malware detection

Code-signed apps are harder to detect by network security appliances, making it easier to sneak malware onto a vulnerable system. The downside? Certificates aren't cheap — and hackers usually are.

By Zack Whittaker for Zero Day | February 22, 2018 -- 13:00 GMT (05:00 PST) | Topic: Security

...private signing keys for MSI's firmware and Intel's UEFI.

Dave Roche
August 1, 2023

in Attacks

...code-signing
...g certificates for

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Ask the developer



Run security tests



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Investigate

DADK

Hackers are selling certificates to evade

Code-signed apps are harder to detect by network scanners on a vulnerable system. The downside? Certificates are sold on the dark web.

By Zack Whittaker for Zero Day | February 22, 2018 -- 13:00 GMT (05:00 PST) | Topic: Security

Large Percentage of Malware Downloads Are Signed with Valid Certificates

by Lucian Constantin on April 6, 2018

The misuse of code signing certificates is so widespread that a larger percentage of malware downloaded to computers is digitally signed than that of benign software programs.

private signing keys for MSI's firmware and Intel's UEFI.

Dave Roche

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Investigate

Tens of millions of biz Dell PCs smacked by privilege-escalation bug in bundled troubleshooting tool
If you don't have auto-update switched on, time to patch

Laurie Clarke Tue 11 Feb 2020 // 15:01 UTC

SHARE

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Run security tests



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Investigate

Tens of millions of biz Dell P in bundled troubleshooting
If you don't have auto-update switched

Chinese Hackers Exploit Cisco, Citrix Flaws in Massive Espionage Campaign
escalation bug
Between Jan. 20 and March 11, researchers observed APT41 exploiting vulnerabilities in Citrix NetScaler/ADC, Cisco routers and Zoho ManageEngine Desktop Central as part of the widespread espionage campaign.

Laurie Clarke Tue 11 Feb 2020 // 15:01 UTC

Author:
Lindsey O'Donnell
March 25, 2020
/ 11:57 am

WAYS OF DEALING WITH SOFTWARE RISK TODAY



Ask the developer



Run security tests



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Investigate

Tens of millions of users
in bundled trouble
If you don't have auto-updates
Laurie Clarke Tue 11 Feb 2020 // 15:01

Chinese Hackers Exploit Critical Escalation bug

Apple mistakenly approved a widely used malware to run on Macs

Zack Whittaker @zackwhittaker / 8:00 AM MDT • August 31, 2020

laws
Author:
Lindsey O'Donnell
March 25, 2020
/ 11:57 am

THE SOFTWARE SUPPLY CHAIN IS GLOBAL



Source: An advertising video from the Czech Republic encouraging the outsourcing of code development

THE SOFTWARE SUPPLY CHAIN IS GLOBAL



Czech Republic

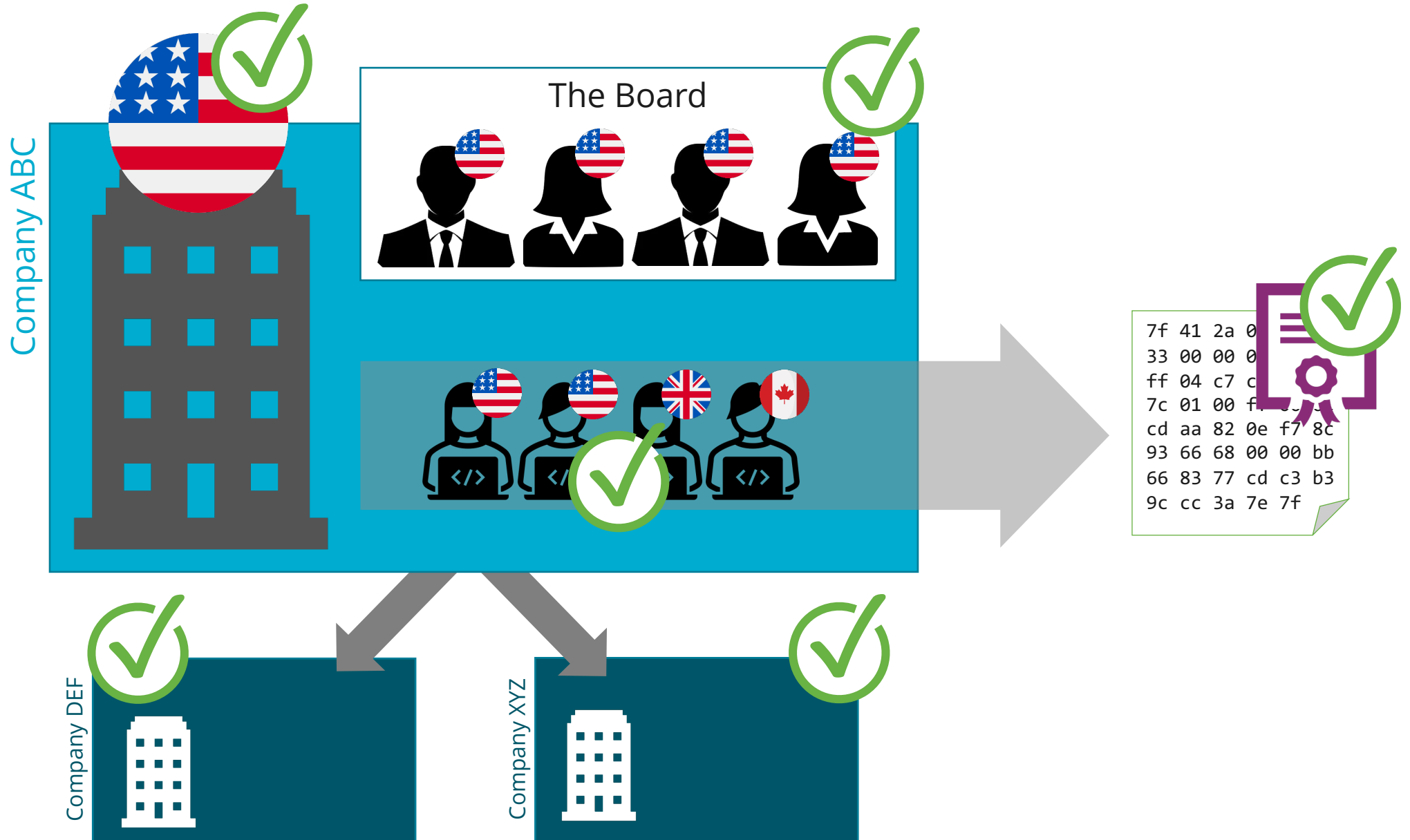
socialbakers
intel

In a global economy it is infeasible to only use software developed in “trustworthy” countries.

KERIO
PDM|TECHNOLOGY
CZECH
InveaTECH
redhat at&t FNZ
IBA <embed/it> solarwinds CGI
YSOFT AVG Apprise Acision
GoodData Infosys

Source: An advertising video from the Czech Republic encouraging the outsourcing of code development

SUPPLY CHAIN ASSURANCE – A MAJOR GAP





 | **BLOG** Featured ▾ Recent ▾

SUNSPOT: An Implant in the Build Process

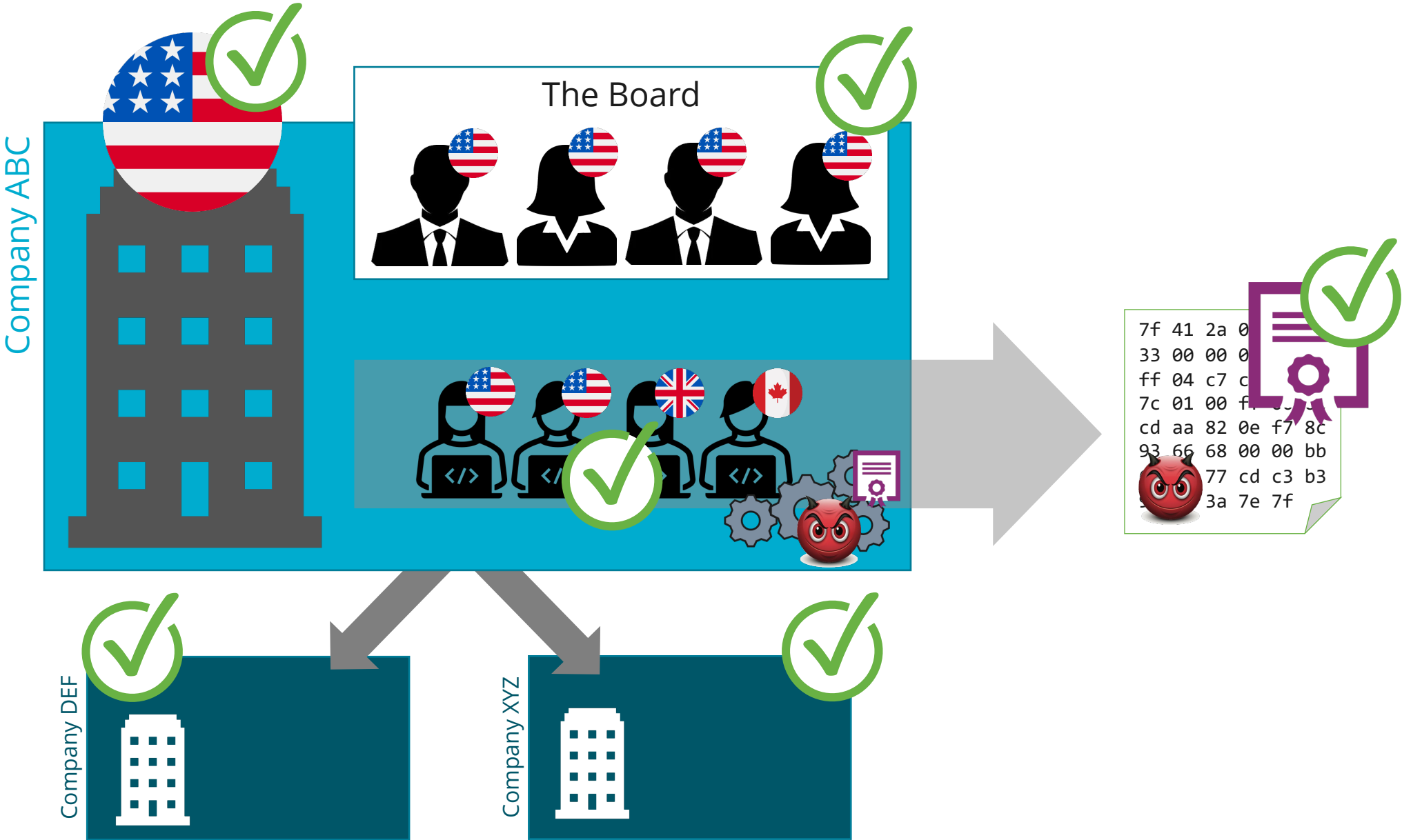
January 11, 2021 CrowdStrike Intelligence Team Research & Threat Intel

- SUNSPOT monitors running processes for those involved in compilation of the Orion product and replaces one of the source files to include the SUNBURST backdoor code.
- Several safeguards were added to SUNSPOT to avoid the Orion builds from failing, potentially alerting developers to the adversary's presence.

Orion Source Code Replacement

When SUNSPOT finds the Orion solution file path in a running `MsBuild.exe` process, it replaces a source code file in the solution directory, with a malicious variant to inject SUNBURST while Orion is being built. While SUNSPOT supports replacing multiple files, the identified copy only replaces `InventoryManager.cs`.

SUPPLY CHAIN ASSURANCE – A MAJOR GAP





 **NEWS**

Russia's SolarWinds hack has no easy fix, cybersecurity company says

Efforts to assess the impact of a more than seven-month-old cyberespionage campaign blamed on Russia – and boot the intruders – remain in their early stages.

Jan. 19, 2021, 9:59 AM MST / Updated Jan. 19, 2021, 10:01 AM MST

By The Associated Press

Carmakal said he believed software companies were prime targets because hackers of this caliber will seek to use their products — as they did with SolarWinds' Orion module — as conduits for similar so-called supply-chain hacks.

<https://www.nbcnews.com/tech/security/russias-solarwinds-hack-no-easy-fix-cybersecurity-company-says-rcna227>

WHAT'S NEEDED MORE THAN ALL OF THESE?



Ask the Developer



Run Some Tests



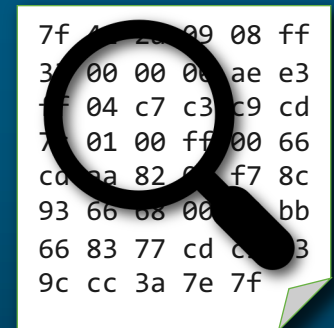
Check the Signature



Investigate

Analyze the Software's Behavior!

Assess the *potential behavior* of the software itself to answer key national security & critical infrastructure mission questions.



WHAT'S NEEDED MORE THAN ALL OF THESE?



Ask the Developer



Run Some Tests



Check the Signature

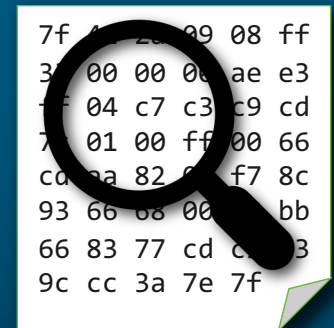


Investigate

All of the questions above are **proxies** for the one thing that matters most:

What can the software actually do?

Confidently answering questions about existing software requires technical analysis of the potential behaviors of the software.



THE NATIONAL NEED

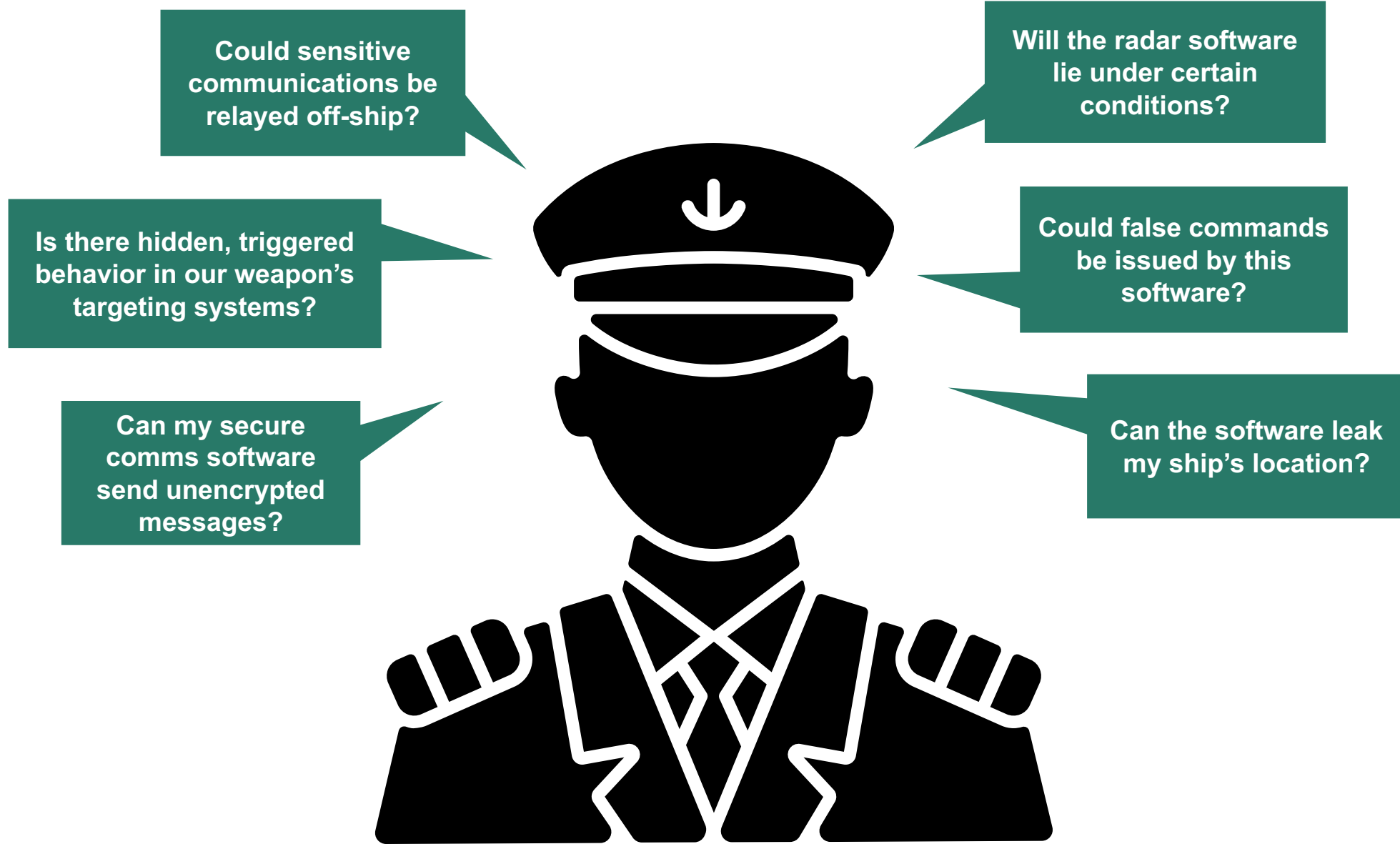


The USG has integrated 3rd-party software into every facet of national security (NS), critical infrastructure (CI), and government.

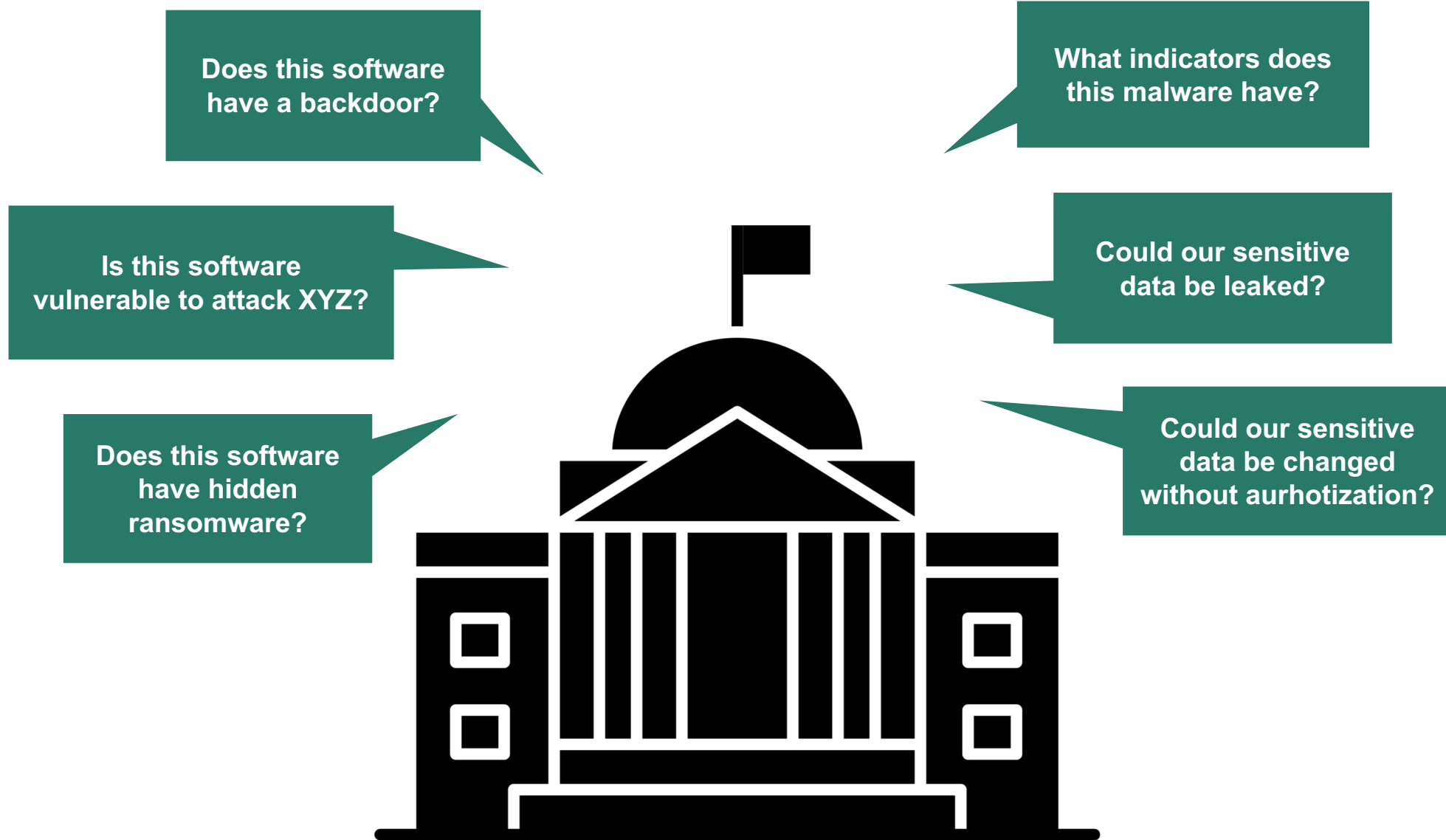
This software regularly exhibits undesirable behaviors that put mission at risk.

To ensure NS and CI mission success, we must pose and answer a variety of mission-specific questions about software's potential behavior.

“MISSION QUESTIONS” ABOUT SOFTWARE IN A DESTROYER



“MISSION QUESTIONS” ABOUT SOFTWARE ACROSS MISSIONS



THE FULL SCOPE OF THE PROBLEM



Examples are entirely notional, for illustration purposes only.

THE FULL SCOPE OF THE PROBLEM

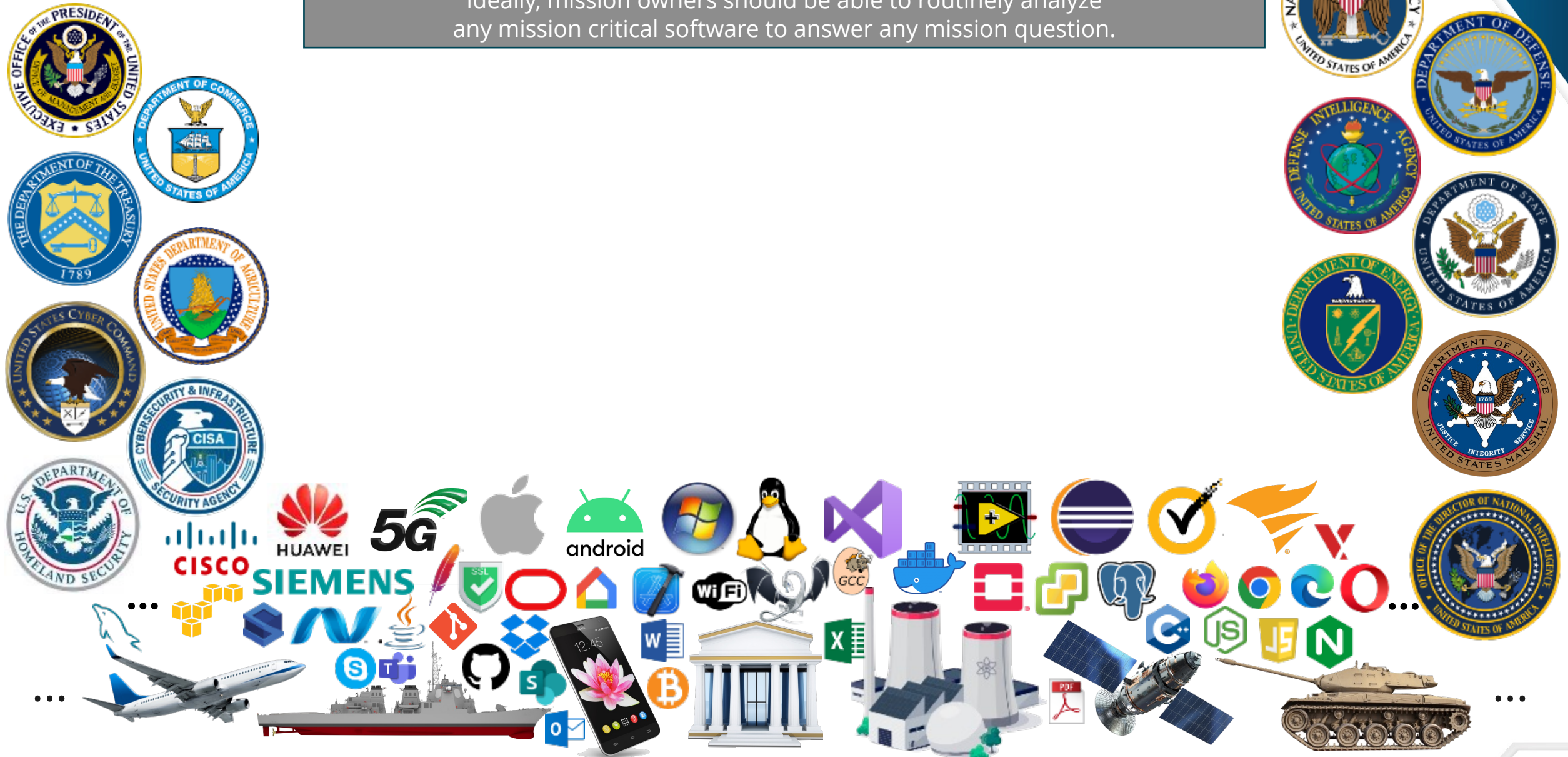


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THE FULL SCOPE OF THE PROBLEM



Ideally, mission owners should be able to routinely analyze any mission critical software to answer any mission question.

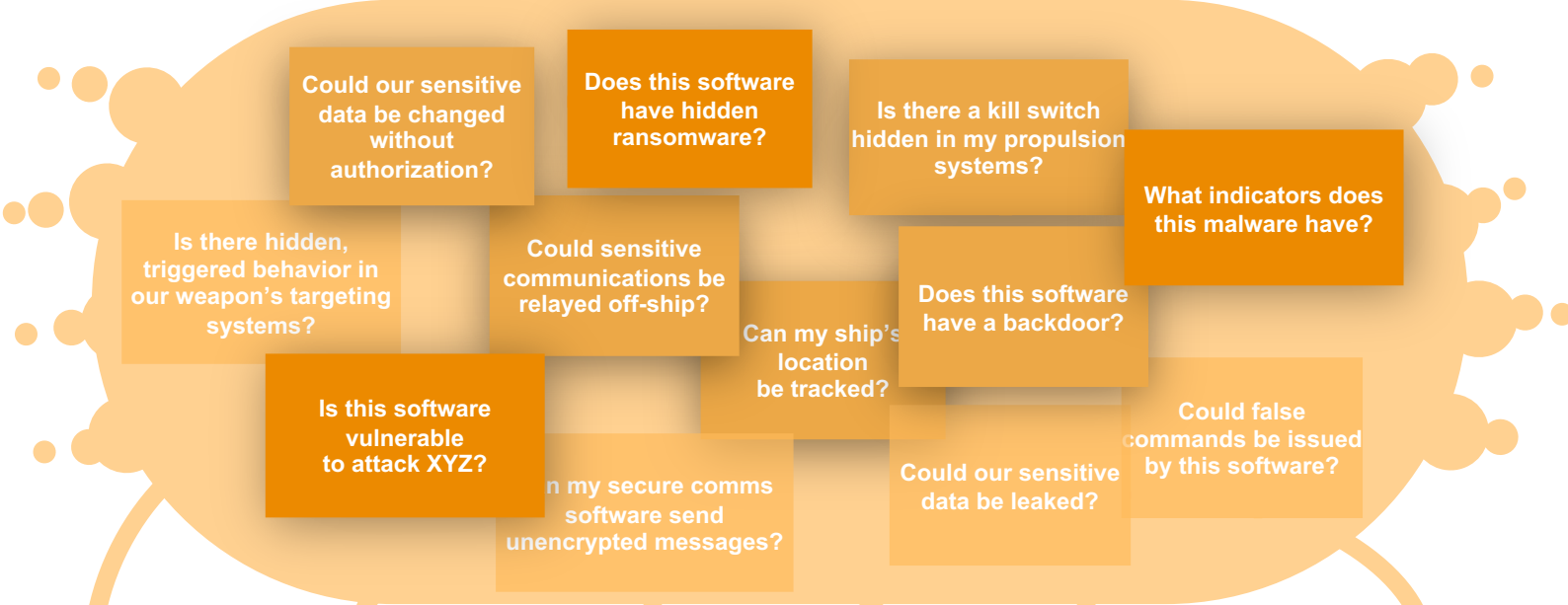


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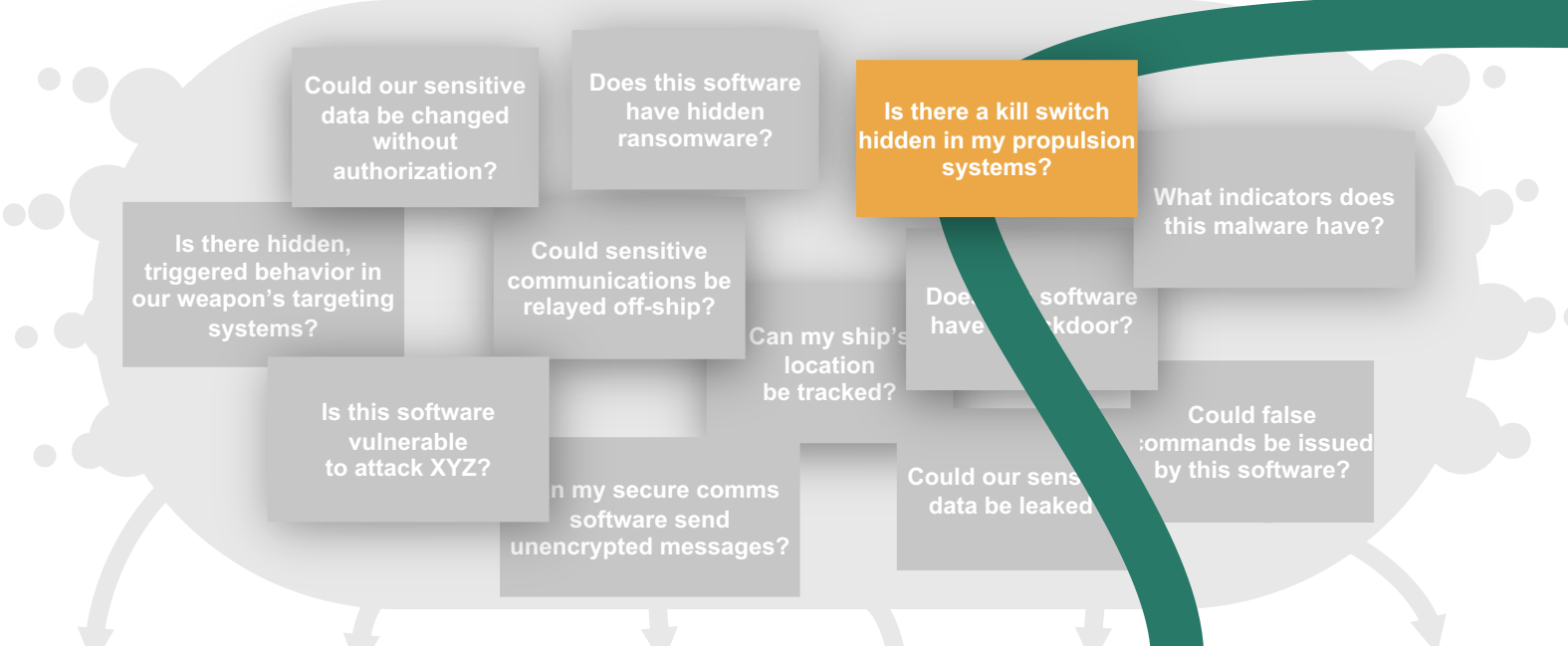
HOW WE OPERATE TODAY



Today, an agency needing to analyze one piece of software to answer a mission question can fund an effort to do that analysis.



\$\$\$

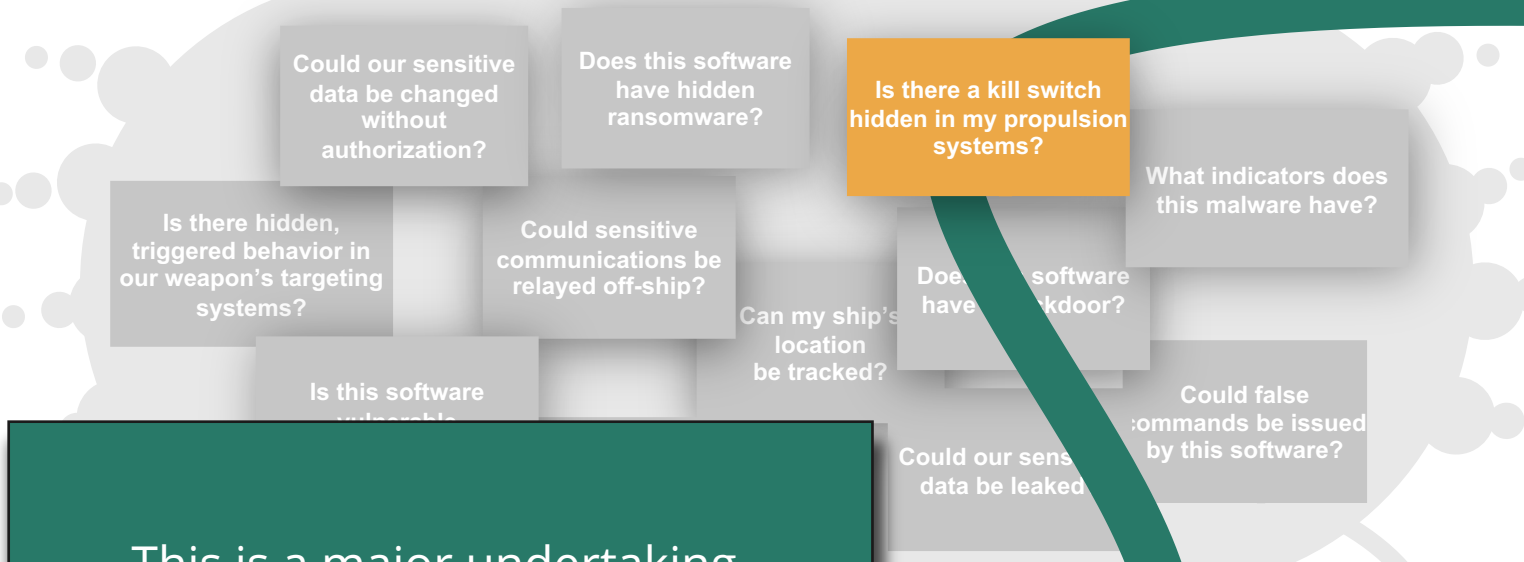


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HOW WE OPERATE TODAY



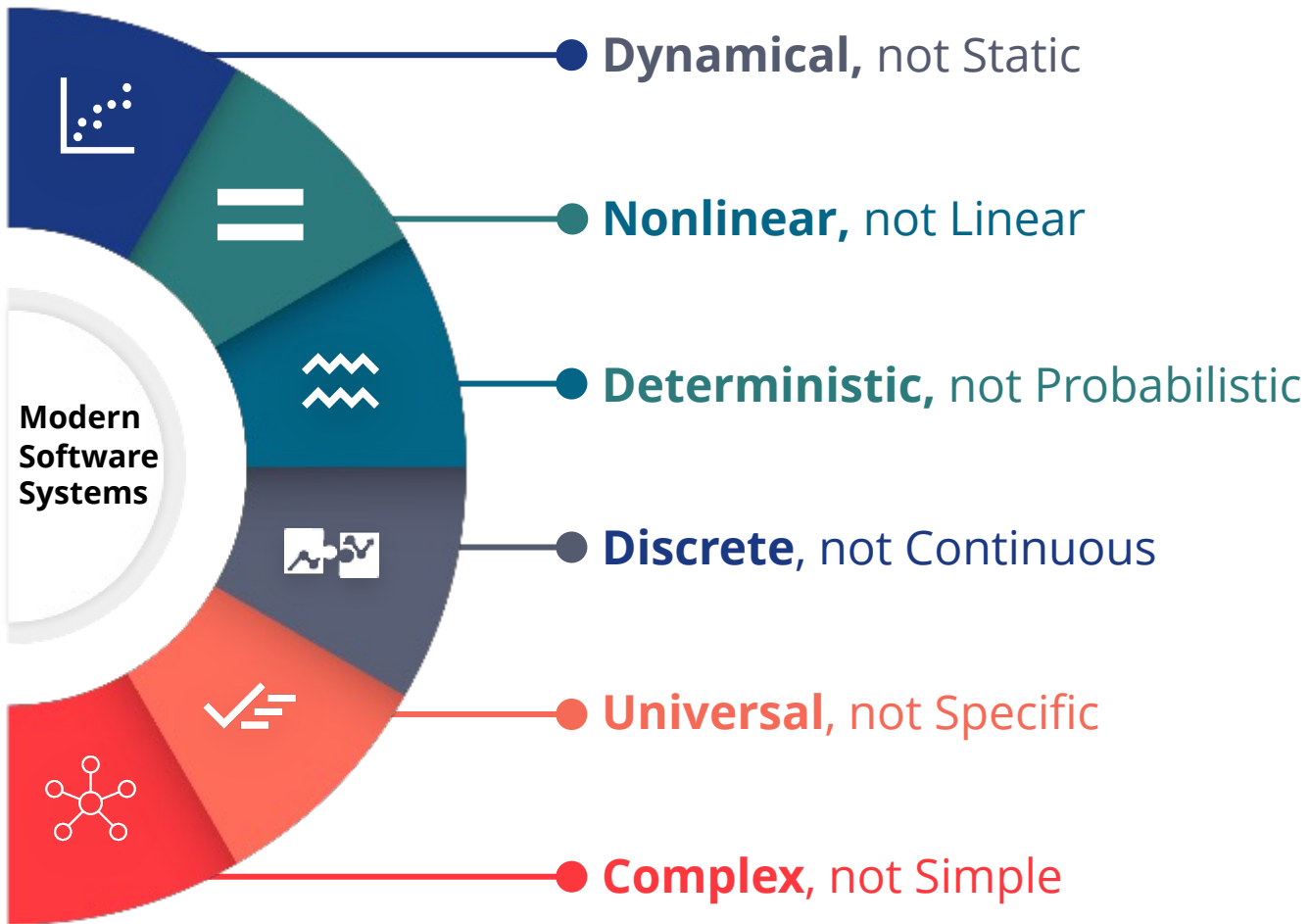
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This is a major undertaking.



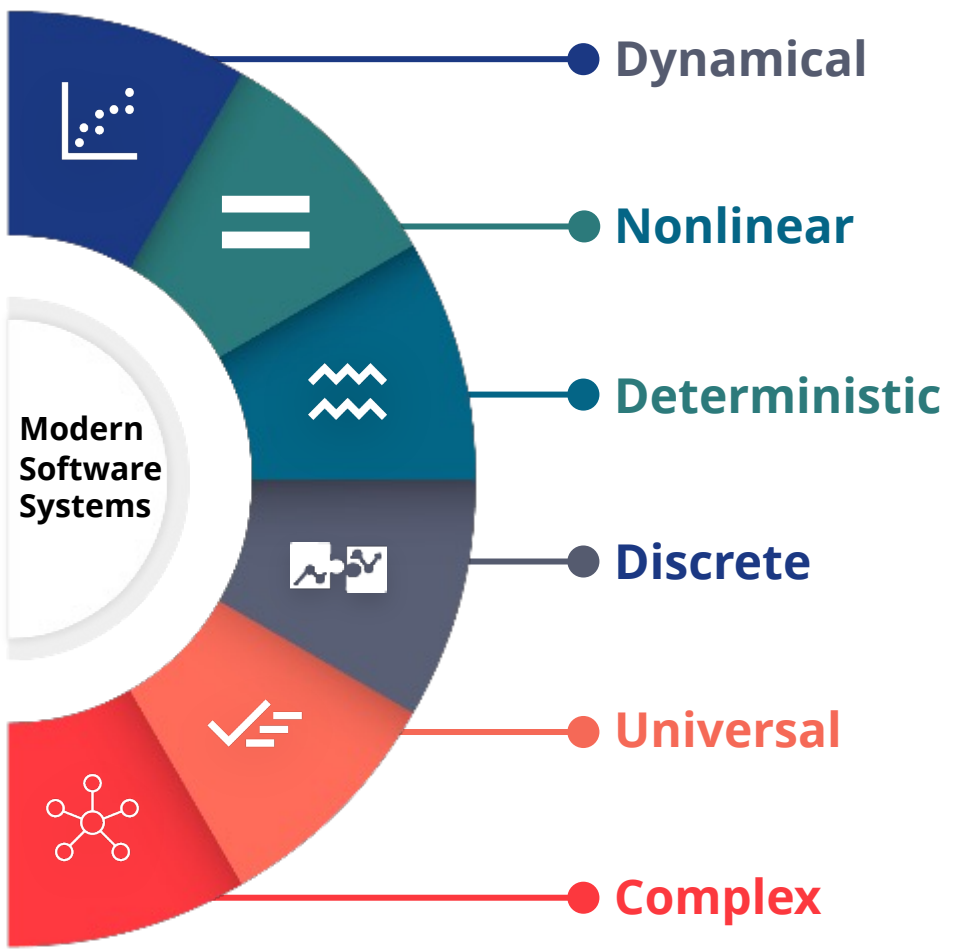
CHARACTERISTICS OF MODERN SOFTWARE SYSTEMS



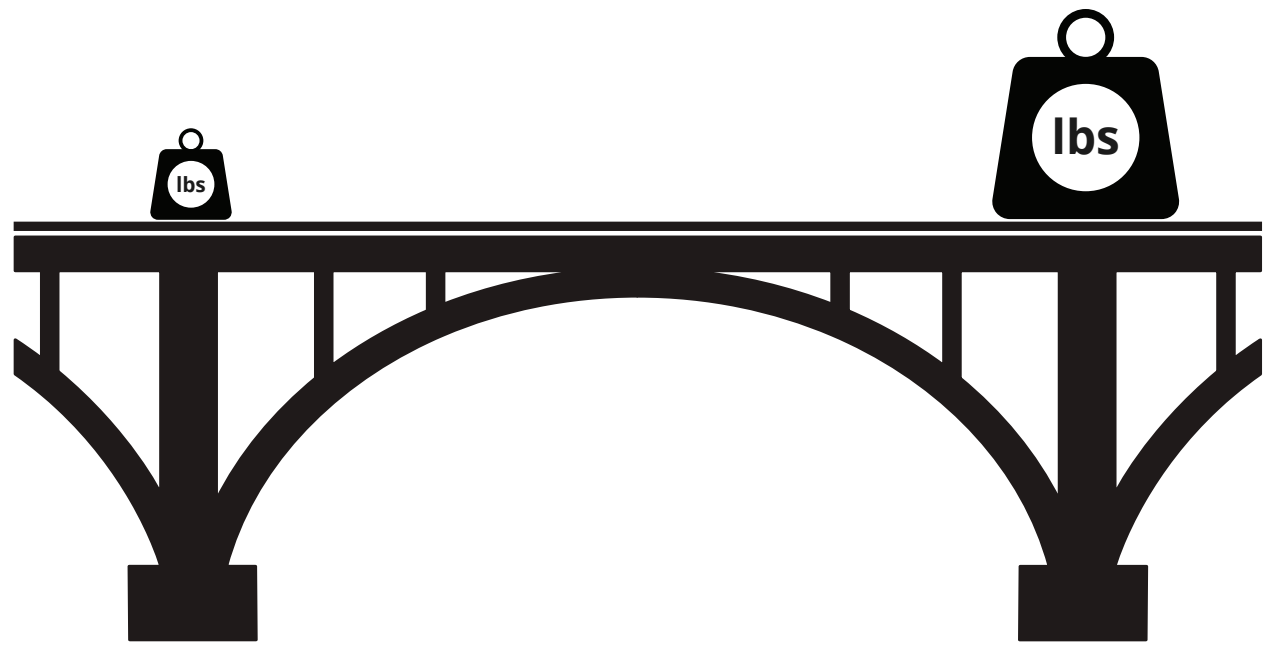
This combination of characteristics is the hardest of the set of options for analysis.

Also, these same characteristics are what makes software so effective in meeting functional requirements.

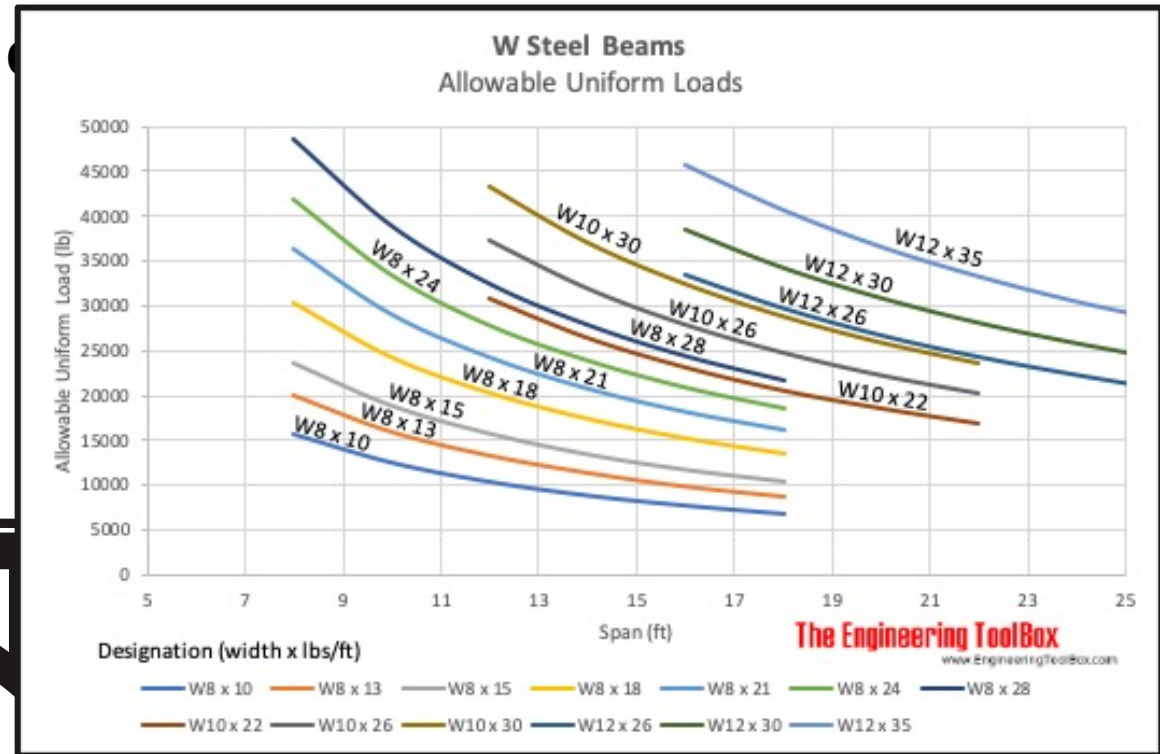
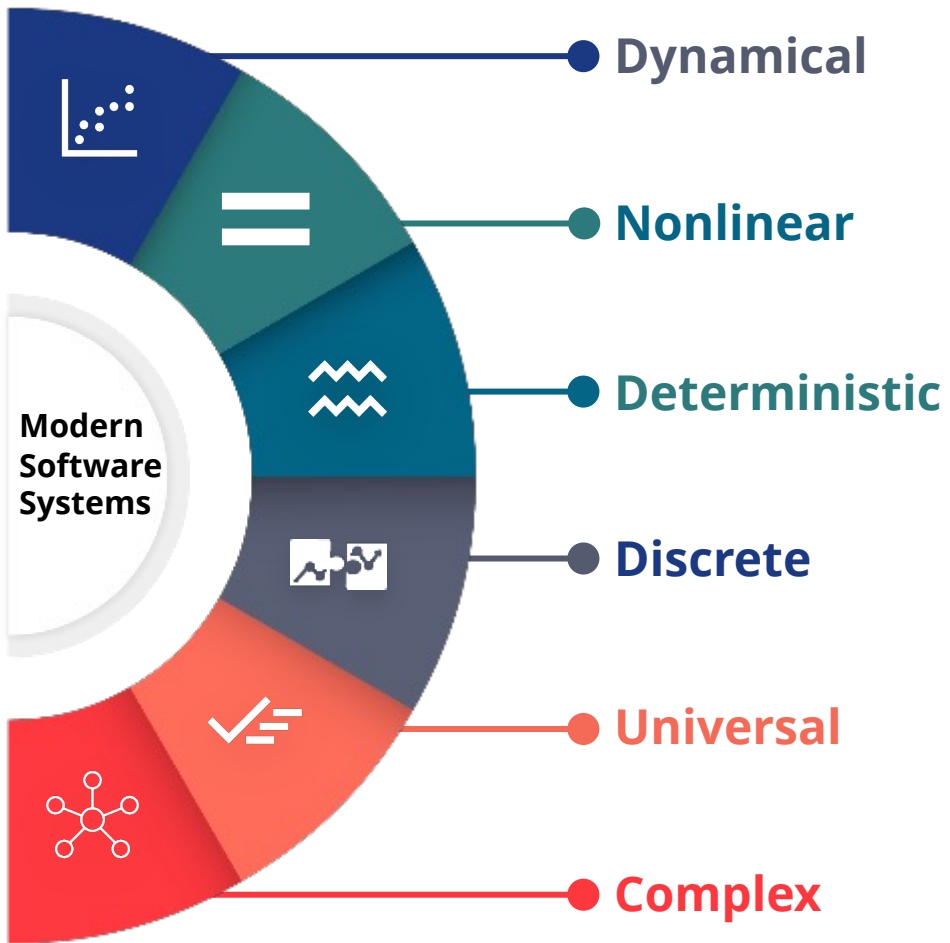
CHARACTERISTICS OF MODERN SOFTWARE SYSTEMS



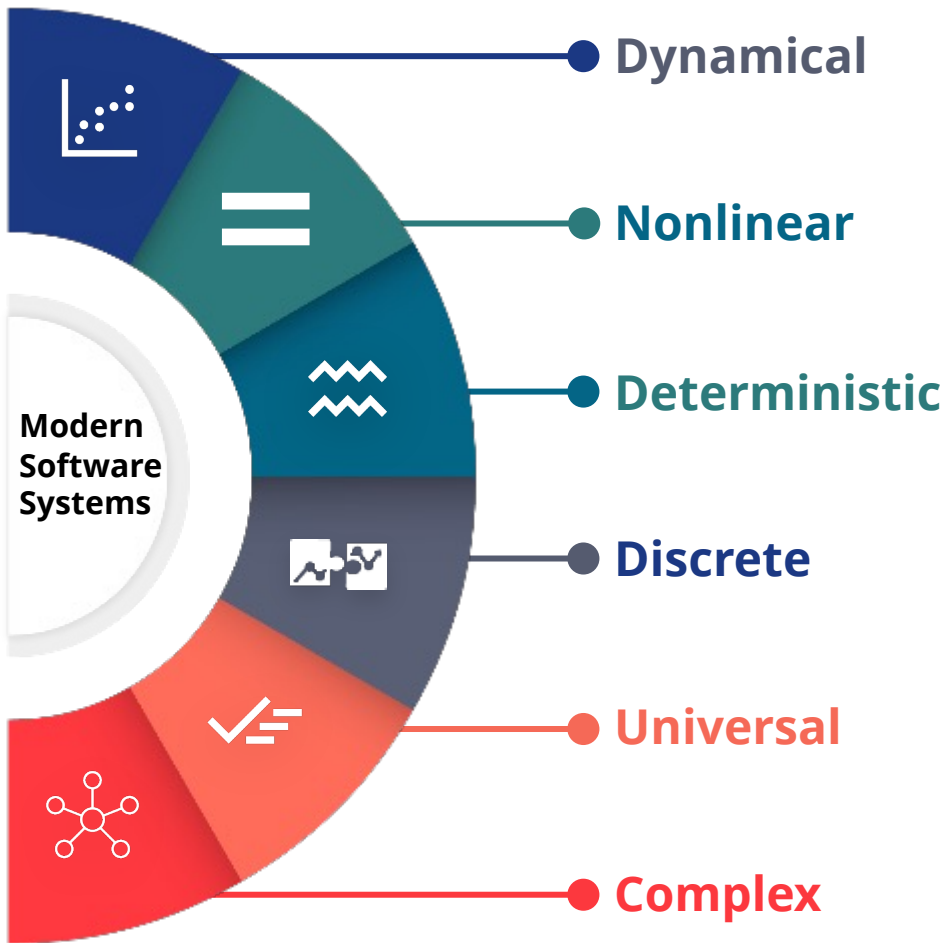
Our lives are steeped in continuous systems.



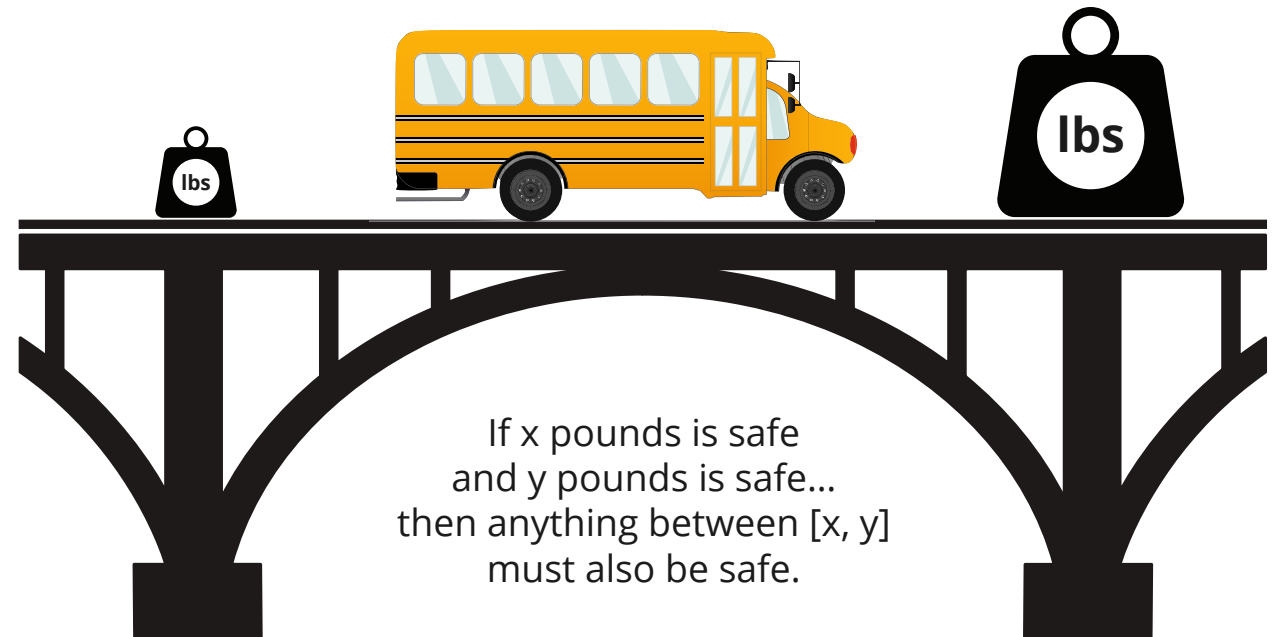
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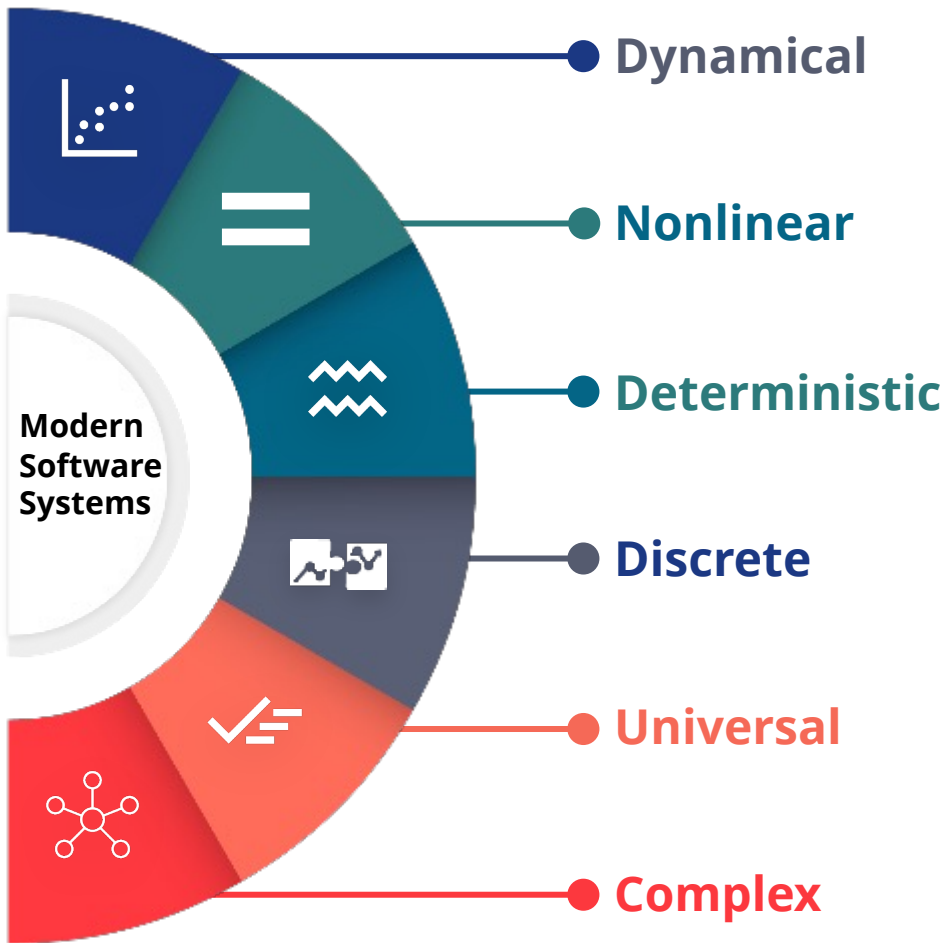
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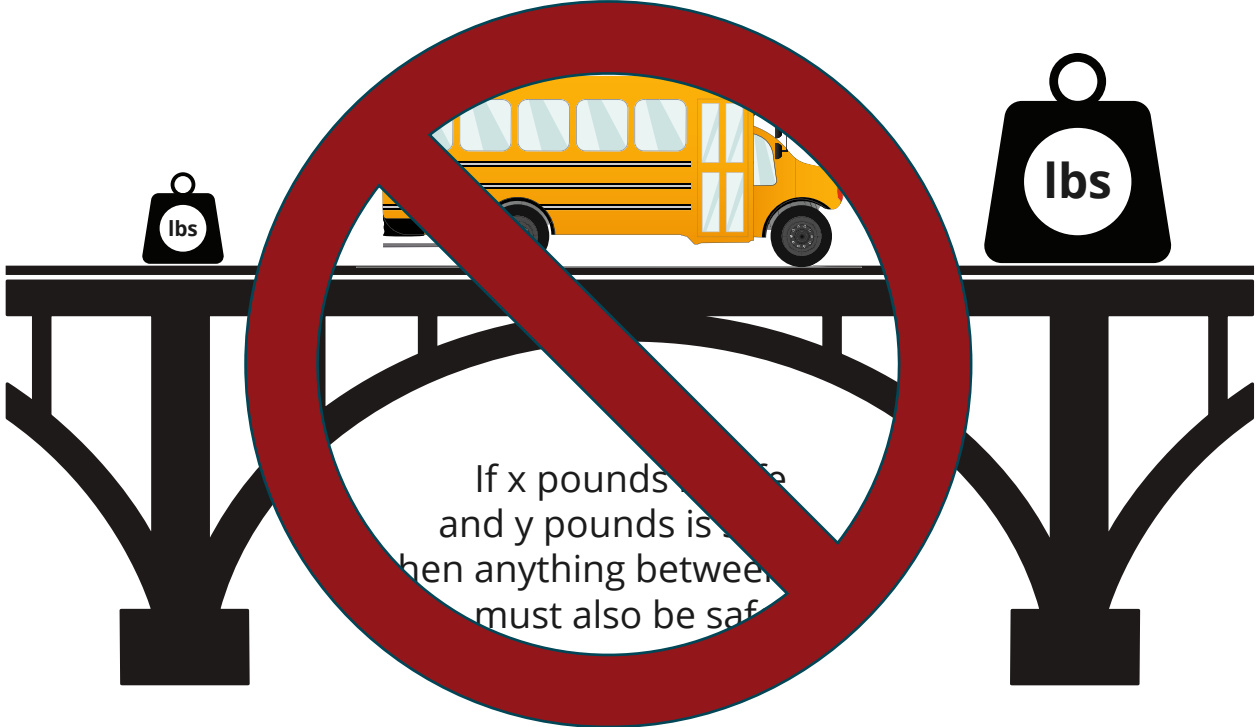
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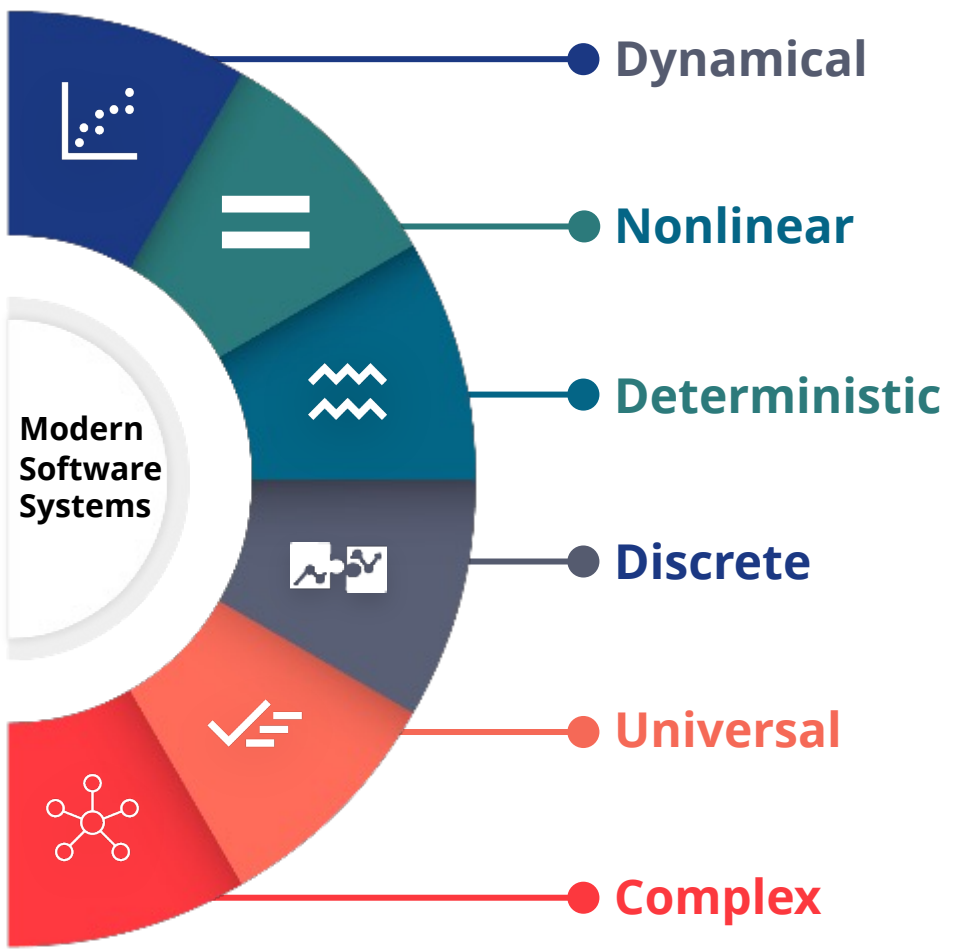
CHARACTERISTICS OF MODERN SOFTWARE SYSTEMS



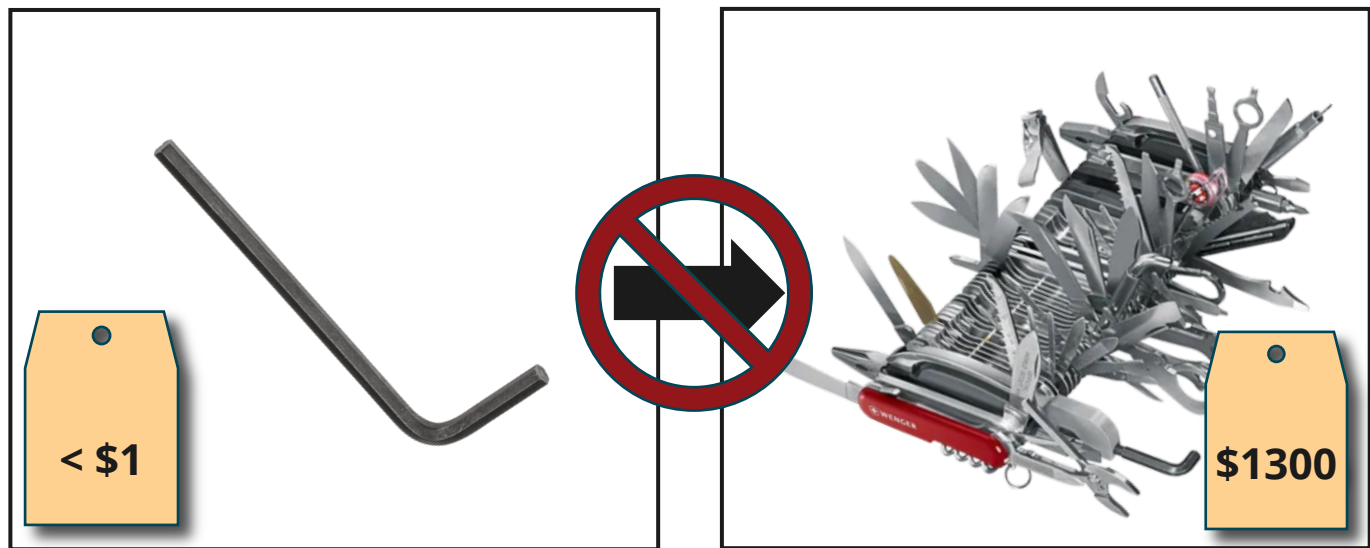
Software is discrete, not continuous.
Successfully testing software with inputs 2 and 4 tells you *nothing* about the behavior on input 3.



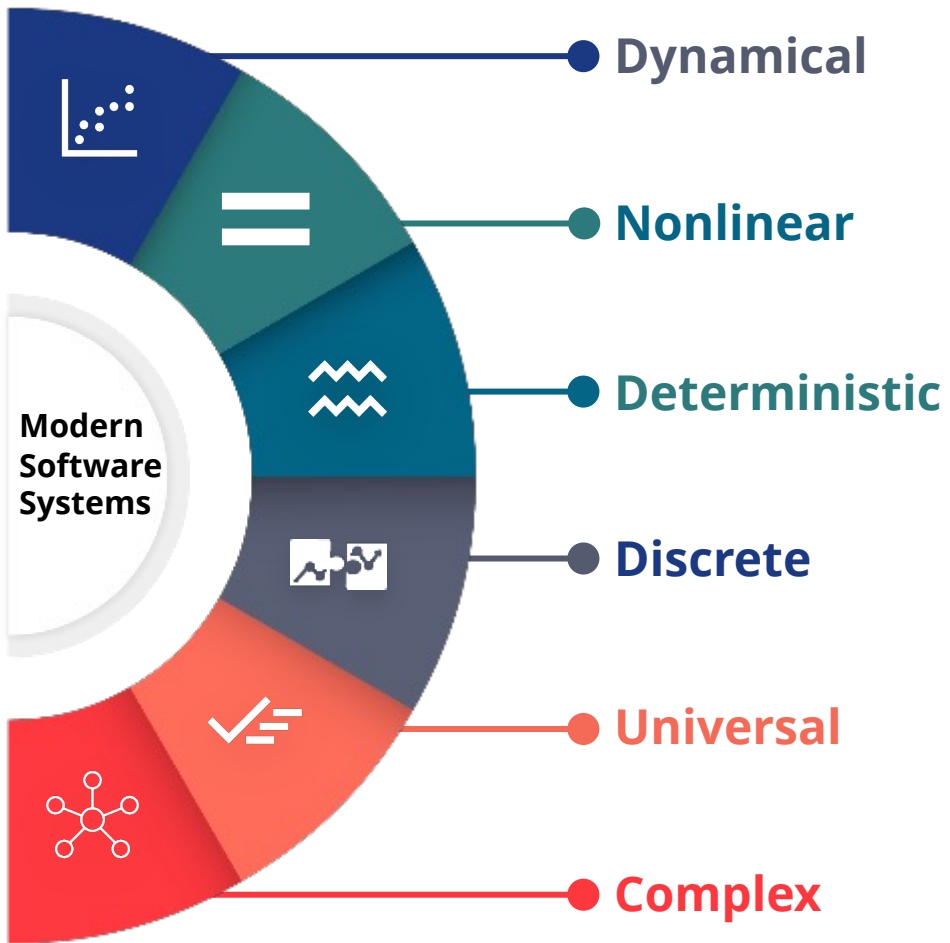
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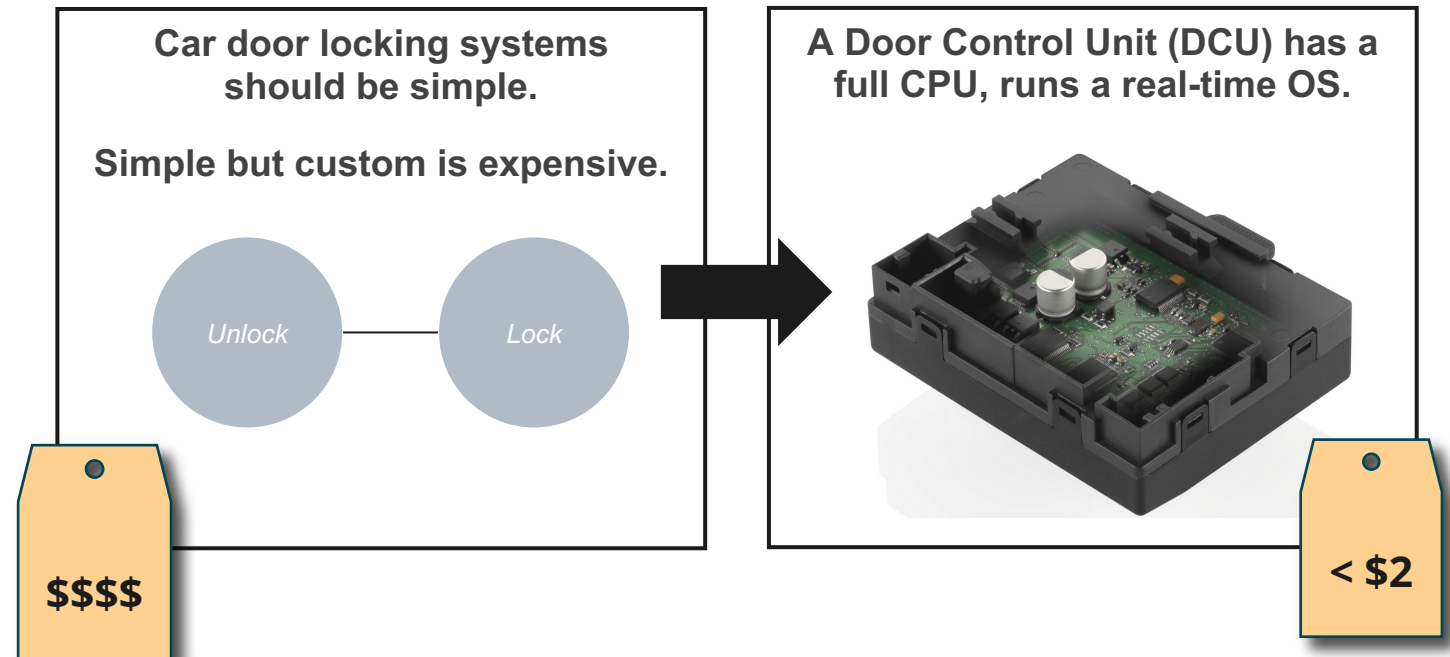
We simulate simplicity with cheap complexity.



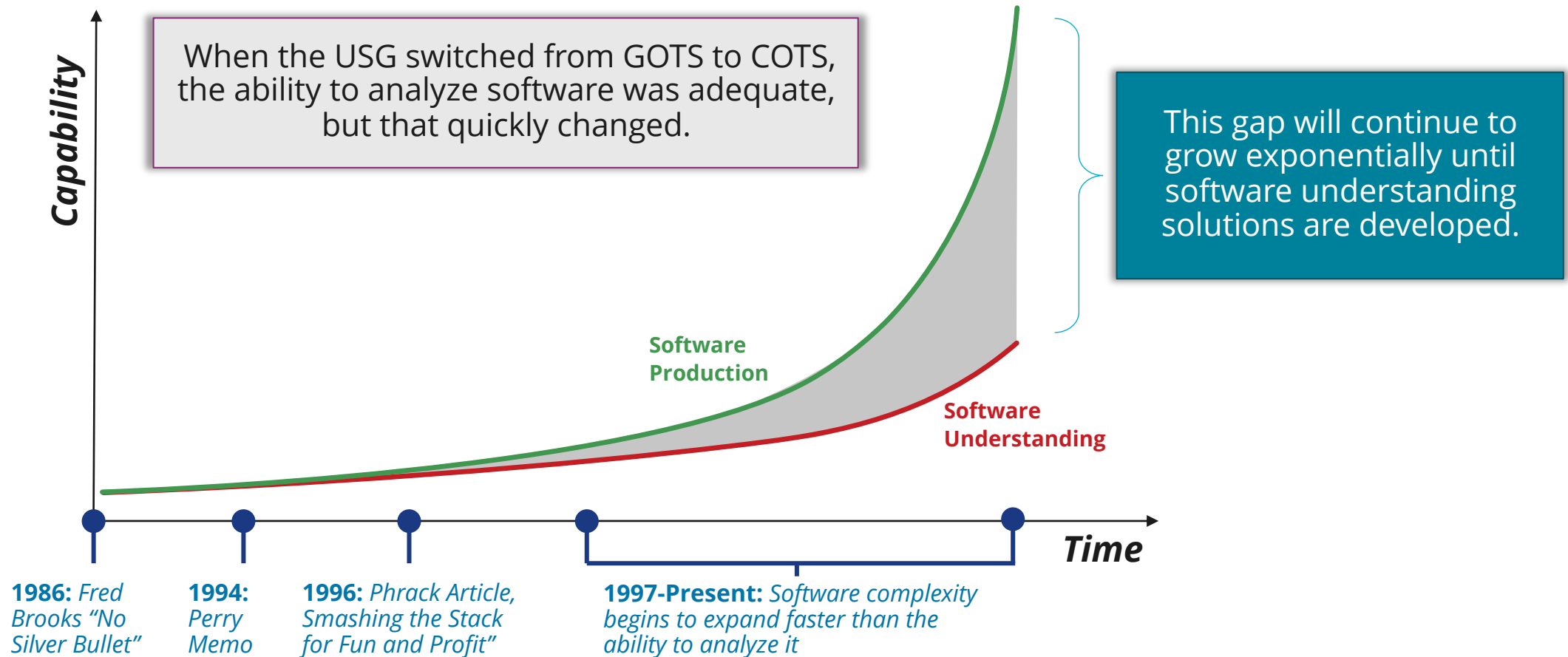
CHARACTERISTICS OF MODERN SOFTWARE SYSTEMS



We simulate simplicity with cheap complexity.



THE SOFTWARE UNDERSTANDING GAP



The software understanding gap is expanding exponentially. The more it expands, the more it will impact national security and critical infrastructure missions.

INHERENT RISK VS. RESIDUAL RISK



Residual risk is the risk that remains after inherent risk has been partially mitigated.



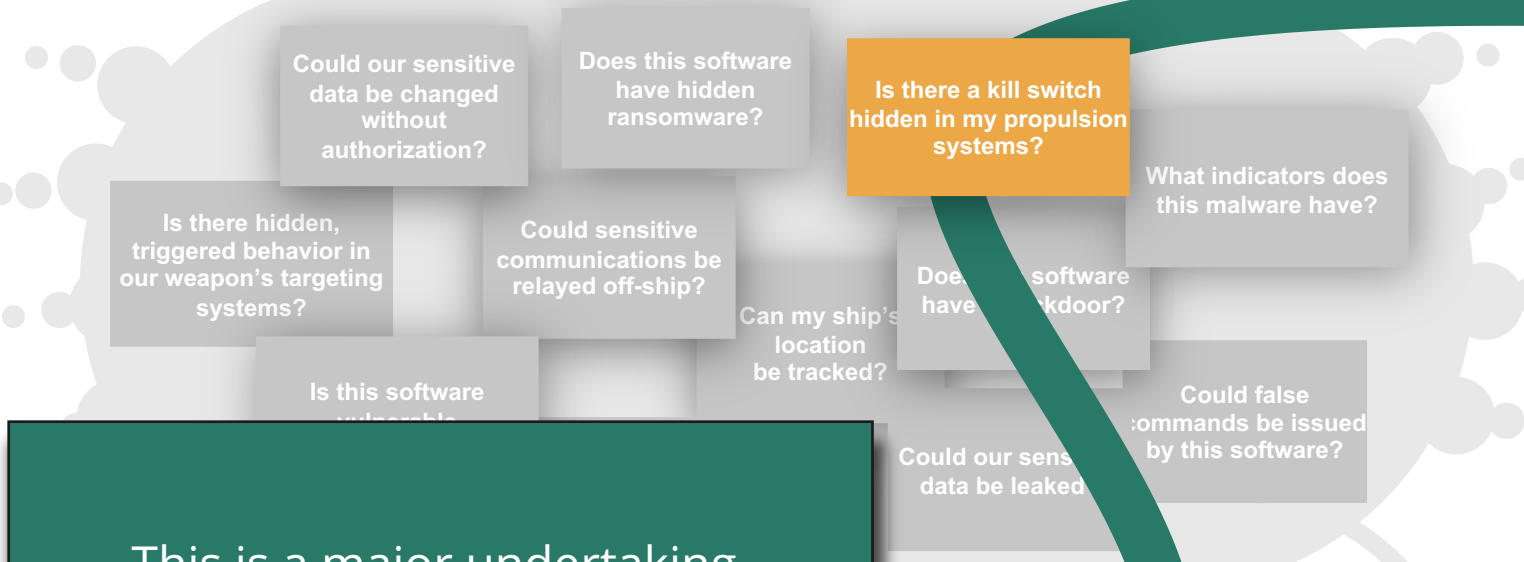
Understanding inherent risk is the first step in the risk assessment process.

For software, the lack of adequate software understanding capability means that risk assessors cannot effectively implement the first step in the process, **rendering the rest of the process fundamentally flawed.**

HOW WE OPERATE TODAY



Today, an agency needing to analyze one piece of software to answer a mission question can fund an effort to do that analysis.



This is a major undertaking.



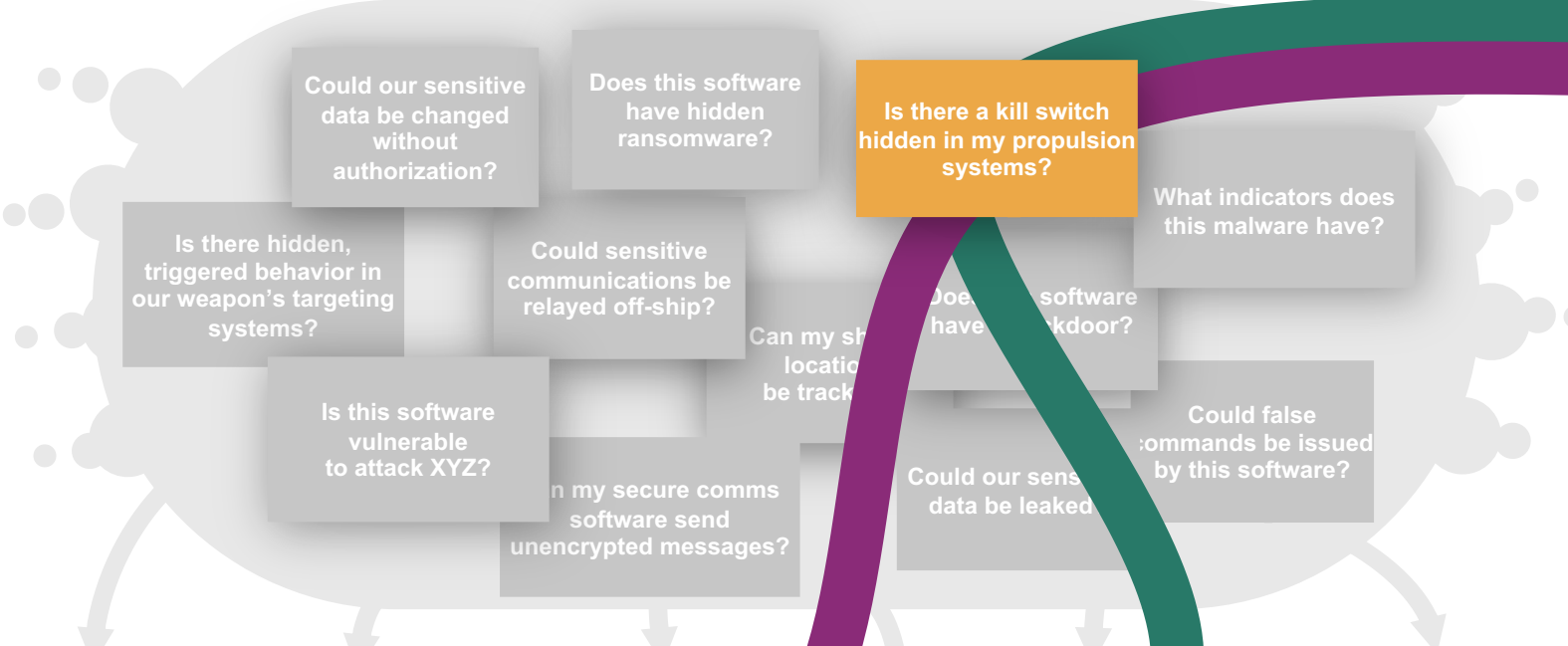
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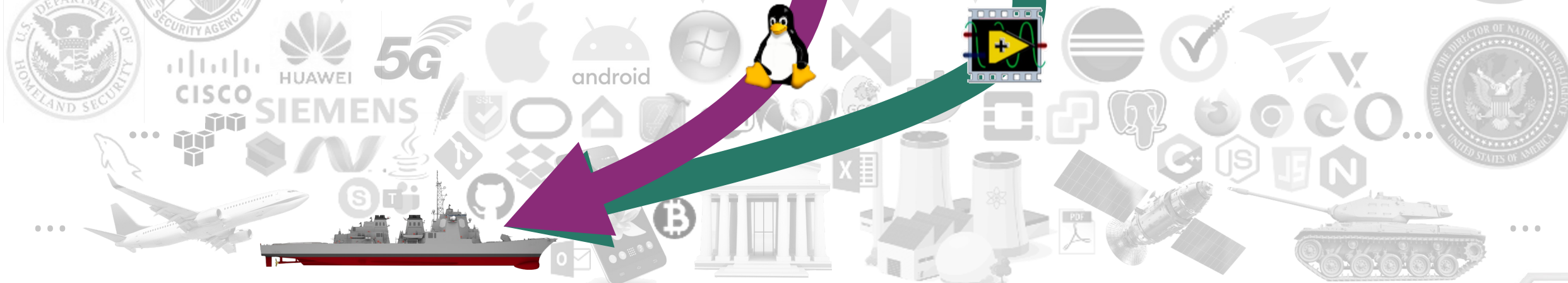
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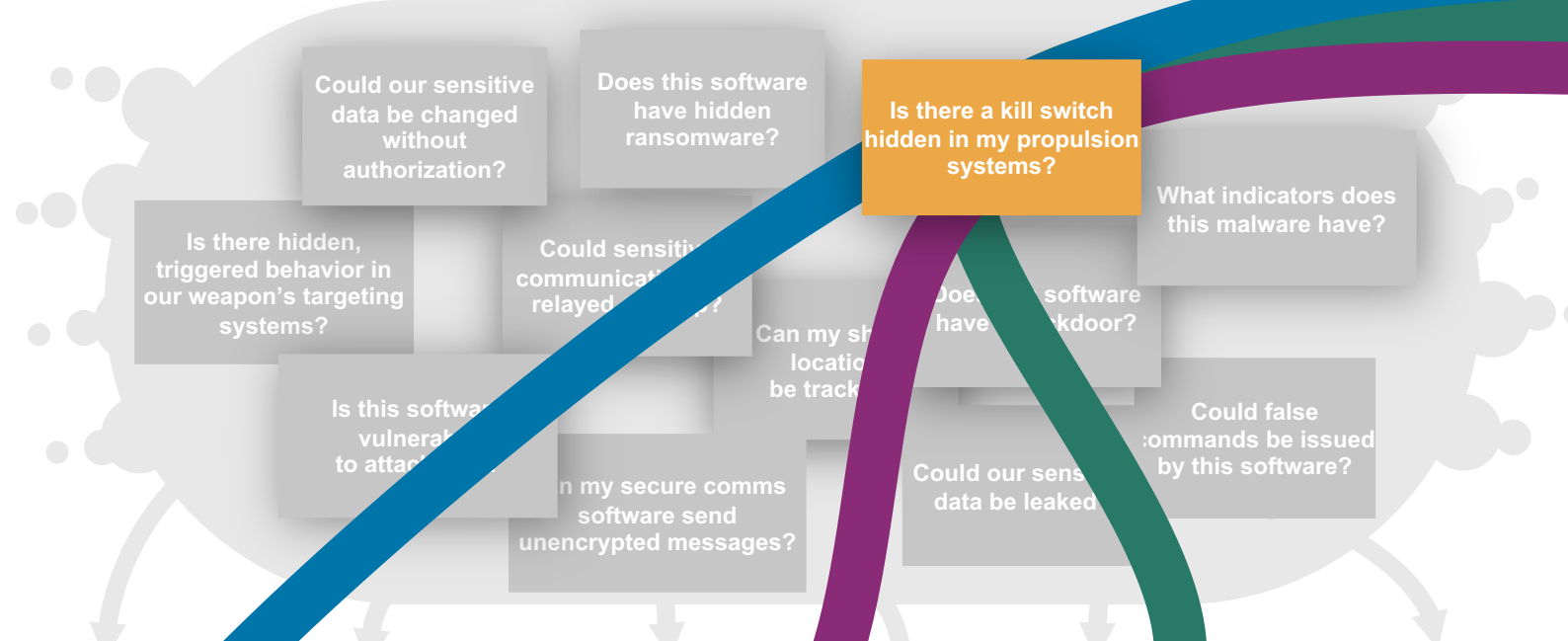


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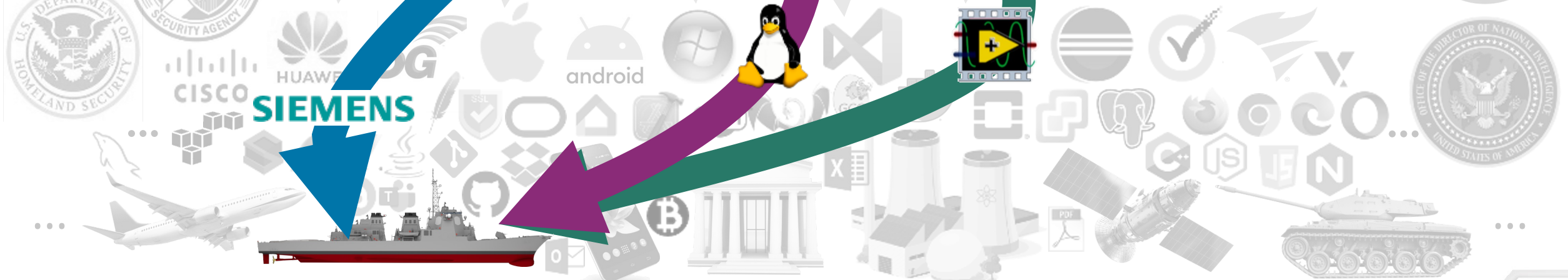
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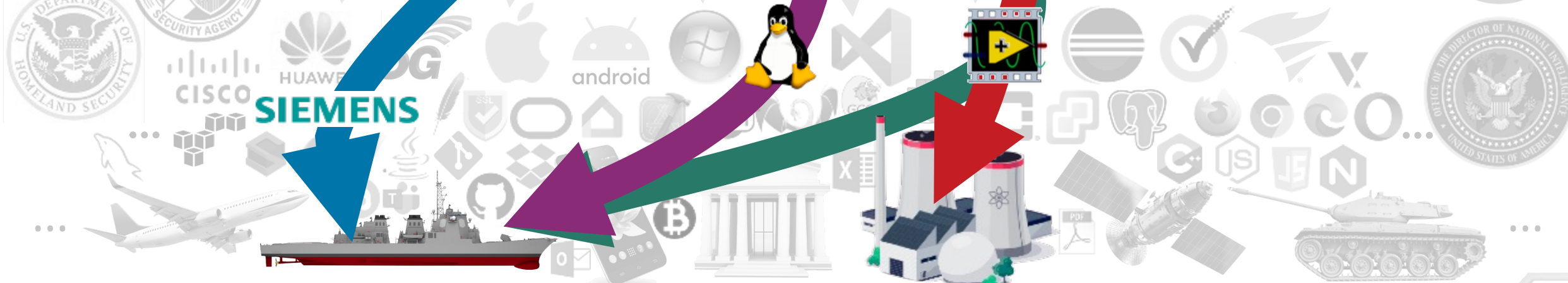
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HOW WE OPERATE TODAY

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This is, in effect, the current approach.
The entire GDP of the nation is insufficient to meet the need with this approach.

We have adjusted our policy, planning, procedures, expectations, etc. to fit the lack of capability.

Today, we put software into use without knowing the answers to questions like these.
We discover mission-threatening behavior after the software is placed into service.

Consequently, the nation is currently facing unmeasurable, unbounded risk from software.

HOW WE OPERATE TODAY

Today, an agency needing to analyze one piece of software to answer a mission question can fund an effort to do that analysis.

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Software Understanding for National Security (SUNS) Workshop, March 2023



Can we envision a future
where this problem is tractable?

What is holding us back from getting there?



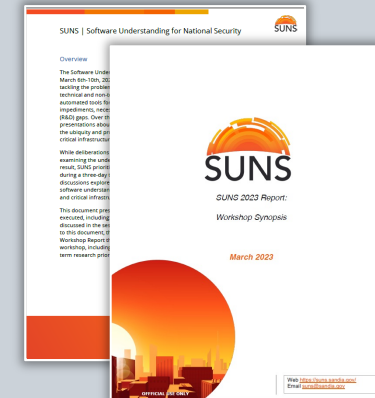
5 USG representatives co-convended ~30 technical SMEs from 10 USG research groups to discuss the need for a national capability for software understanding.

QUESTIONS PRESENTED

1. What are technical impediments to a national software understanding capability?
2. How can the USG support the expansion of software understanding?
3. What are near-term R&D funding priorities?

Top 5 Issues:

1. Lack of Unified Vision
2. Community Building
3. Lack of Sharing
4. Funding
5. Metrics and Benchmarks



Many expressed the opinion that a national cyber crisis is inevitable unless we revolutionize the way we analyze software.



Co-Conveners		
<p><u>CISA</u> Senior Technical Director for Cybersecurity Division Associate Chief of Strategic Technology</p>	<p><u>NSA</u> Technical Director of Research Technical Director of Cybersecurity</p>	<p><u>NNSA</u> Director, Nuclear Enterprise Assurance Division</p>

Open Sessions		
53 Attendees from:		
Army/ESIC CISA DARPA DHS/S&T DIA	MIT-LL NIST NSA ODNI OUSD R&E	PNNL SEI SNL ZRA

Closed Sessions	
29 Technical SMEs from:	
DARPA CISA IDA/CCS GTRI LLNL	MIT-LL NSA PNNL SEI SNL

10x-100x+ improvement in software understanding capabilities is possible, but progress is currently prevented by lack of a centralized vision, funding that is 10x+ too low, inability to collaborate, and other non-technical issues.

80% of SMEs expressed opinions consistent with this statement.

The scope of a national software understanding vision should include foundational research.

100% of SMEs expressed opinions consistent with this statement.

OUR CONCLUSIONS BASED ON THE SUNS 2023 DISCUSSIONS



#1

Radically improved technical capabilities for software understanding are possible.

#2

A unified national effort to revolutionize our software understanding capabilities is necessary to meet current and future mission needs.
We are far from being on track today.

#3

The nation that learns to best analyze and reason about software artifacts will dominate global geopolitics for the next century.

AN OBSERVATION ABOUT SOFTWARE ANALYSIS TOOLS

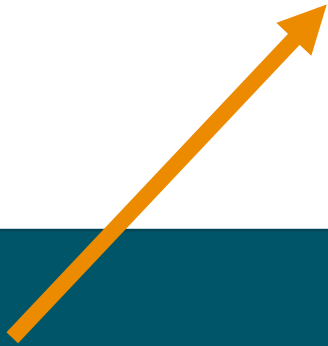


$\text{analyzer} \approx f(\text{mission_question}, \text{program_under_test}, \text{resource_tradeoffs})$

AN OBSERVATION ABOUT SOFTWARE ANALYSIS TOOLS

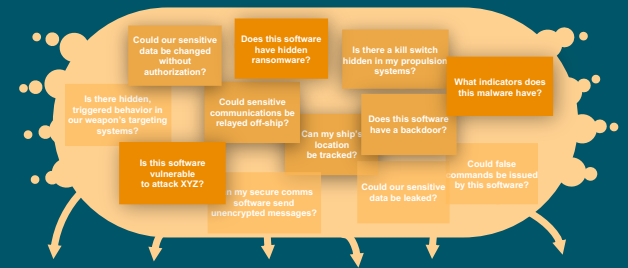


analyzer $\approx f(\textit{mission_question}, \textit{program_under_test}, \textit{resource_tradeoffs})$



This term explains why a tool designed for one purpose is ill suited for others.

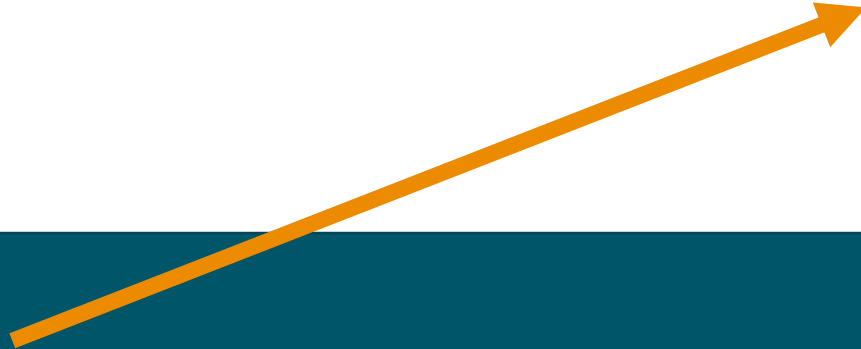
E.g., a tool designed to detect authentication backdoors is ill suited to identifying information leaks.



AN OBSERVATION ABOUT SOFTWARE ANALYSIS TOOLS



analyzer $\approx f(\text{mission_question}, \text{program_under_test}, \text{resource_tradeoffs})$



This term explains why tools don't work well across many programs.

E.g., what's needed to analyze real-time flight controllers and web servers are different.

AN OBSERVATION ABOUT SOFTWARE ANALYSIS TOOLS



analyzer $\approx f(\text{mission_question}, \text{program_under_test}, \text{resource_tradeoffs})$

Varying resource and accuracy tradeoffs across mission applications is captured by **this term**.

E.g., national security missions may choose to invest far more computational resources than a typical laptop user.

AN OBSERVATION ABOUT SOFTWARE ANALYSIS TOOLS



$\text{analyzer} \approx f(\text{mission_question}, \text{program_under_test}, \text{resource_tradeoffs})$

When we build analysis tools without coordination, we need a different tool for each combination of question, program, and resource tradeoffs:

$$|\text{analyzer}| = |\text{mission questions}| * |\text{programs}| * |\text{tradeoffs}|$$

AN OBSERVATION ABOUT SOFTWARE ANALYSIS TOOLS

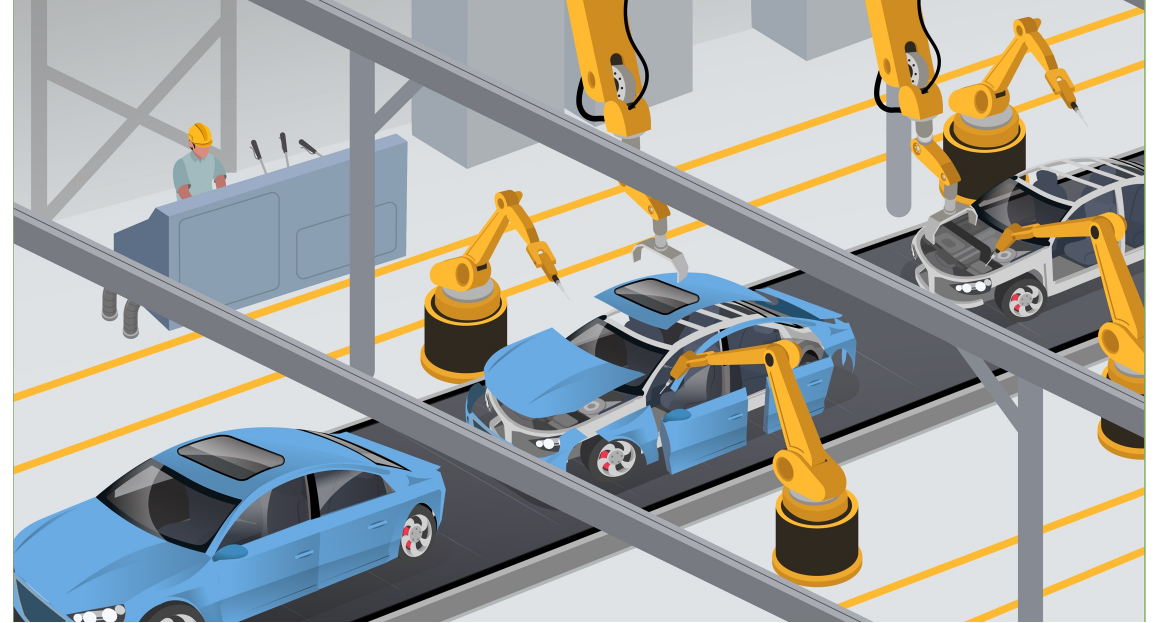
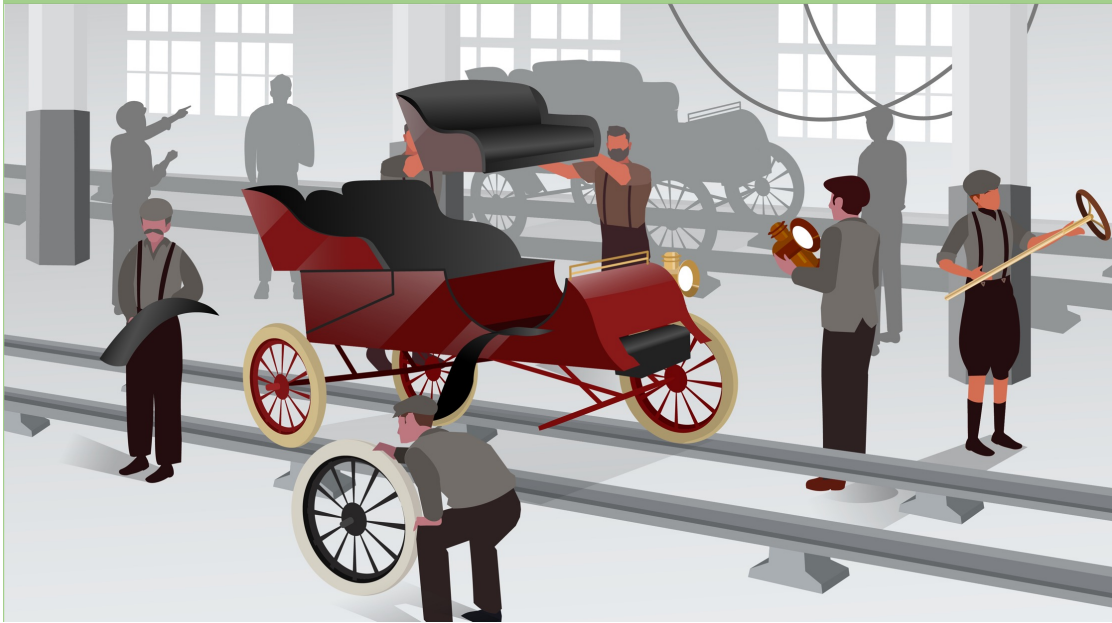


$analyzer \approx f(mission_question, program_under_test, resource_tradeoffs)$

This is, in effect, the current approach.
The entire GDP of the nation is insufficient to meet mission needs
in software understanding using this approach.

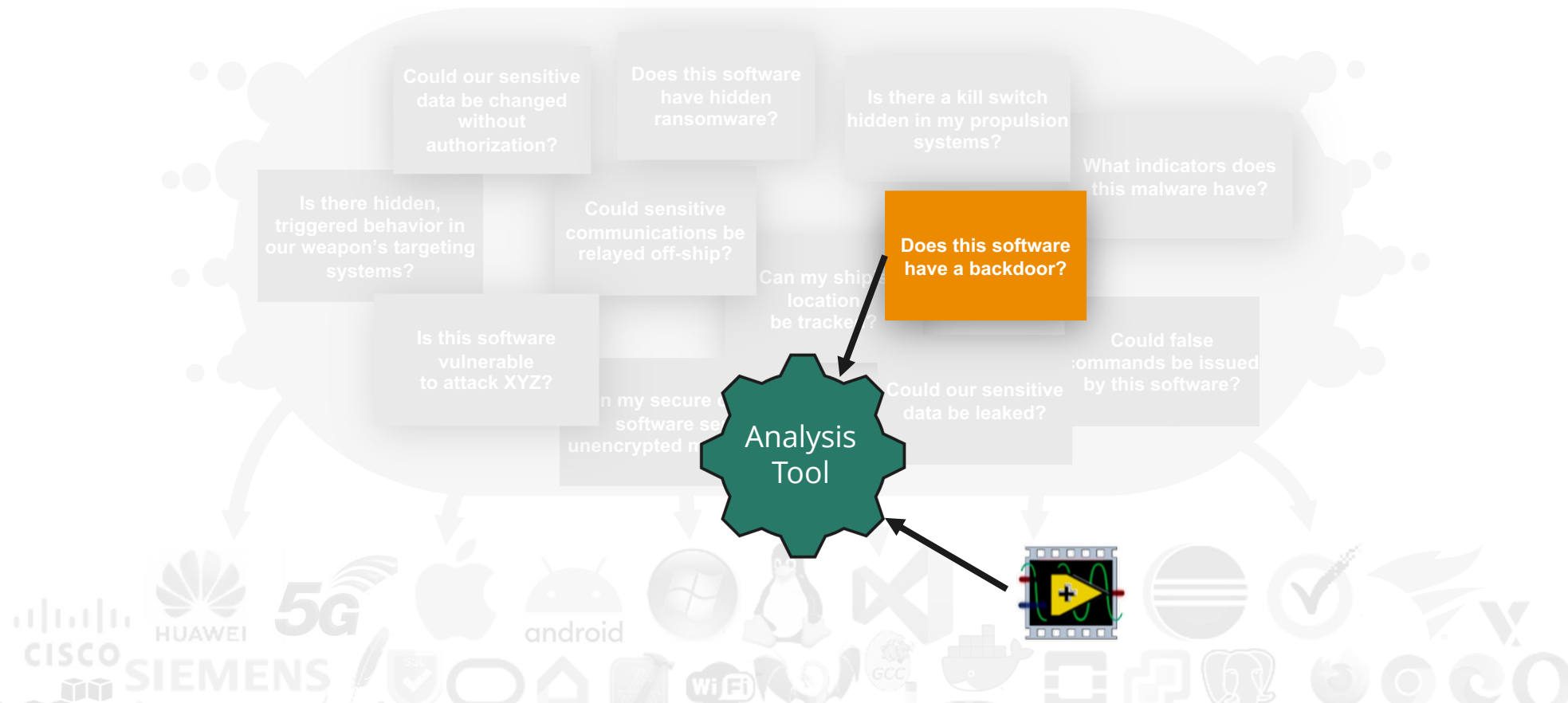
$$|analyzer| = |mission\ questions| * |programs| * |tradeoffs|$$

SCALABILITY REQUIRES A DIFFERENT APPROACH



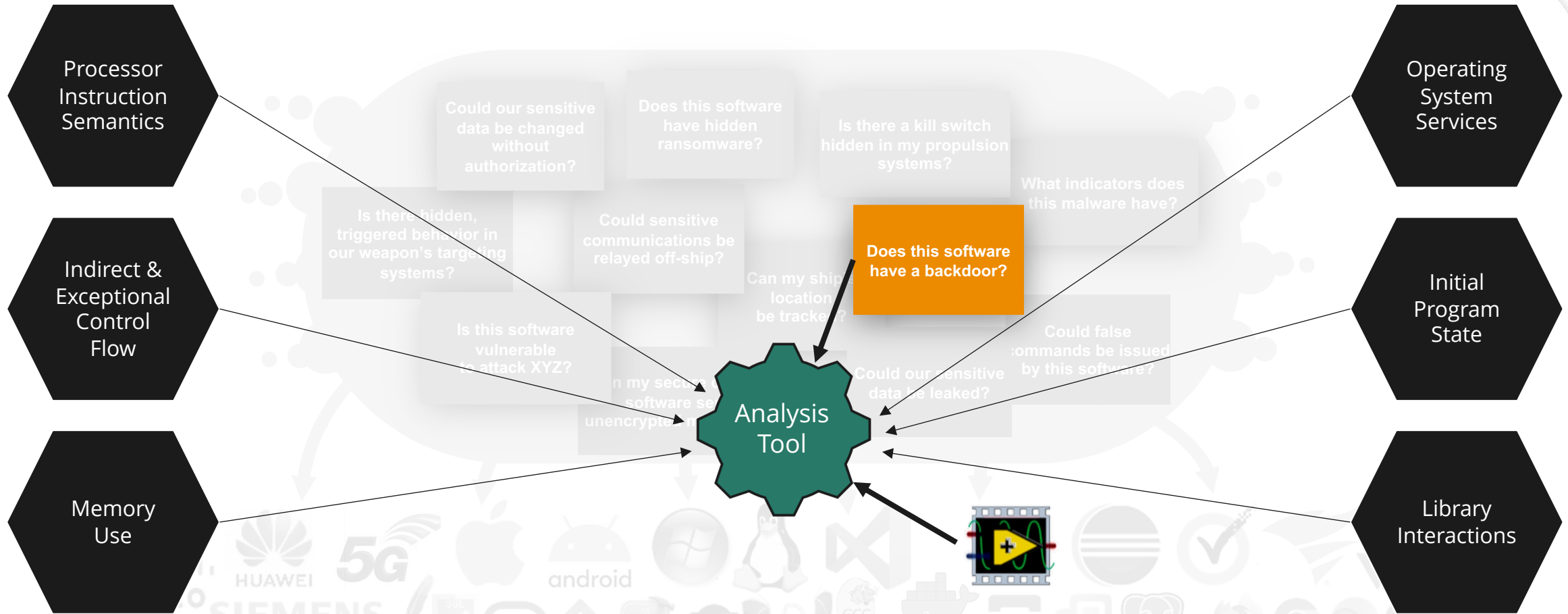
- We need automated software understanding tools designed to scale across varying:
 - Mission Questions
 - Program executables
 - Resource tradeoffs

CONSIDER A TOOL FOR A SINGLE ANALYSIS TASK



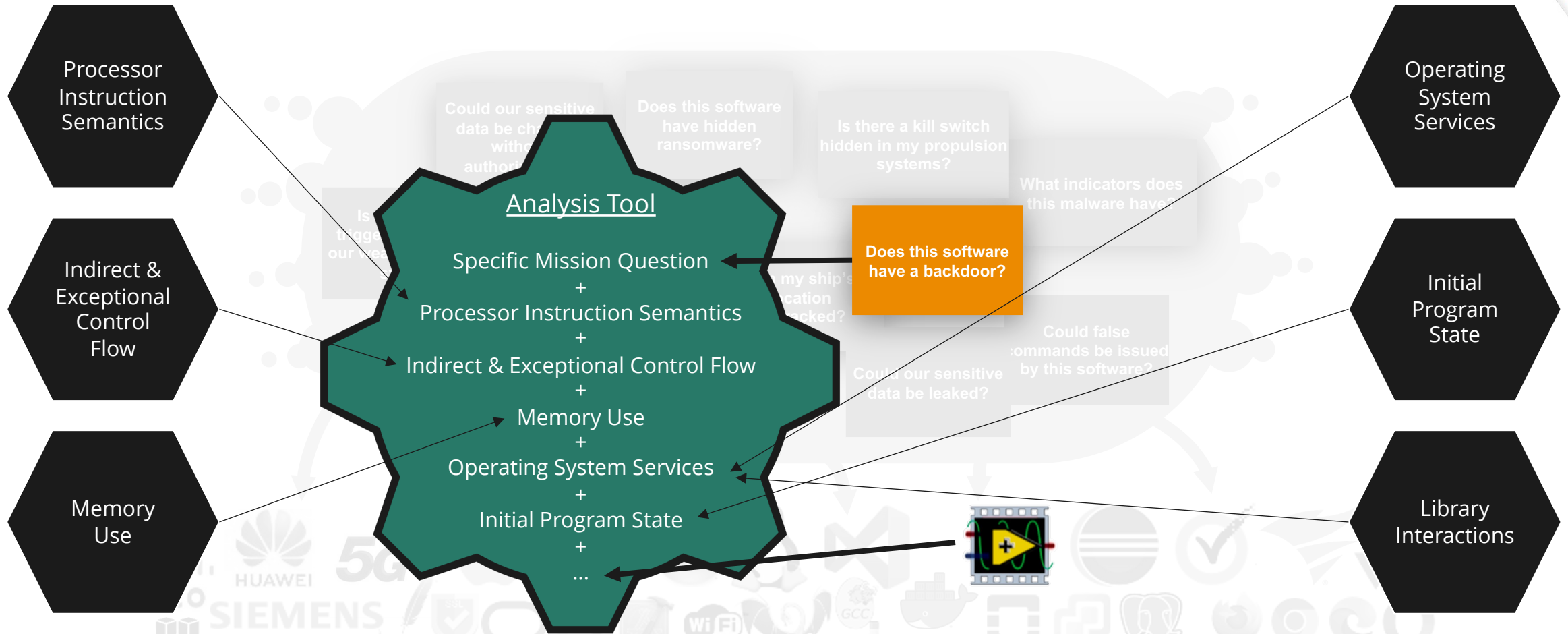
To build an analysis tool to help answer a given question for a given program, we need to model the execution of the program in order to analyze its potential behavior.

CONSIDER A TOOL FOR A SINGLE ANALYSIS TASK



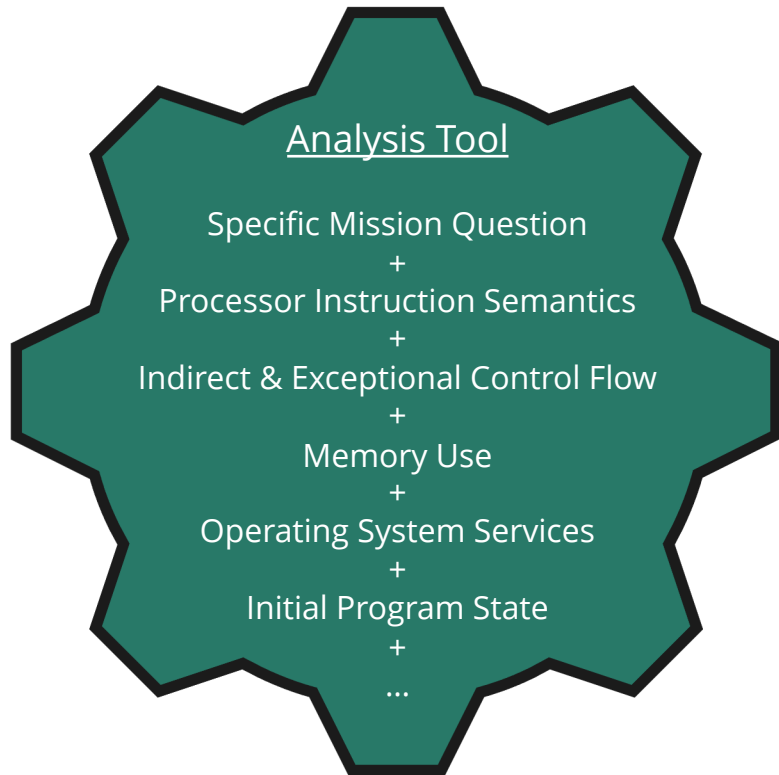
To build an analysis tool to help answer a given question for a given program, we need to model the execution of the program in order to analyze its potential behavior.

CONSIDER A TOOL FOR A SINGLE ANALYSIS TASK



Most tools today are largely monolithic, hard-coding various modeling decisions.

OBSERVATIONS ABOUT MONOLITHIC ANALYSIS TOOLS



Observation #1

- Poor models mean poor analysis results
- There is no single “right” answer for:
 - All mission questions
 - All programs
 - All customer needs, resources, and risk appetite

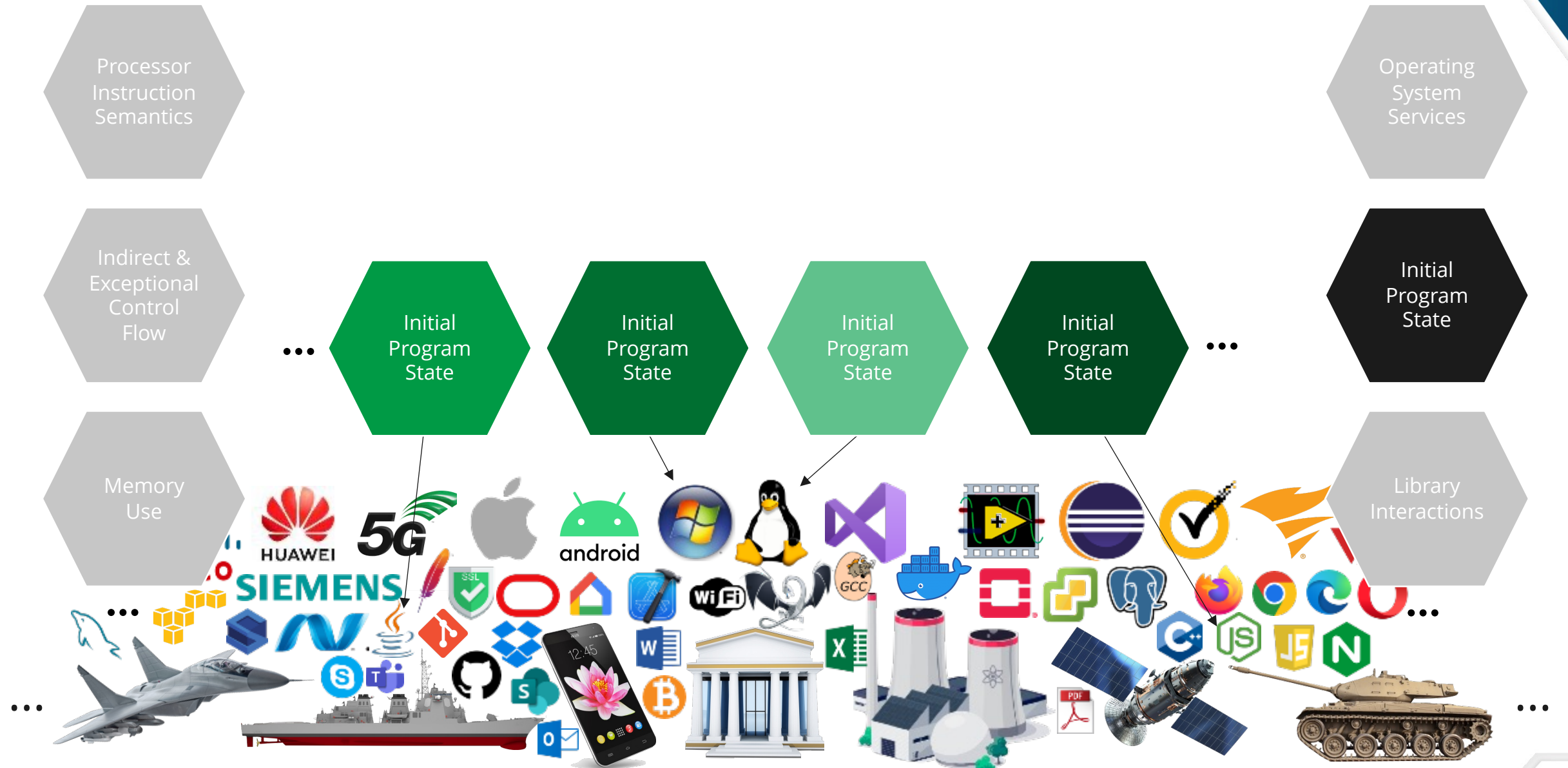
Monolithic, bespoke implementations are not generally reusable.

Observation #2

- Each analysis tool is a “chain link problem”
- It’s only as good as its weakest link

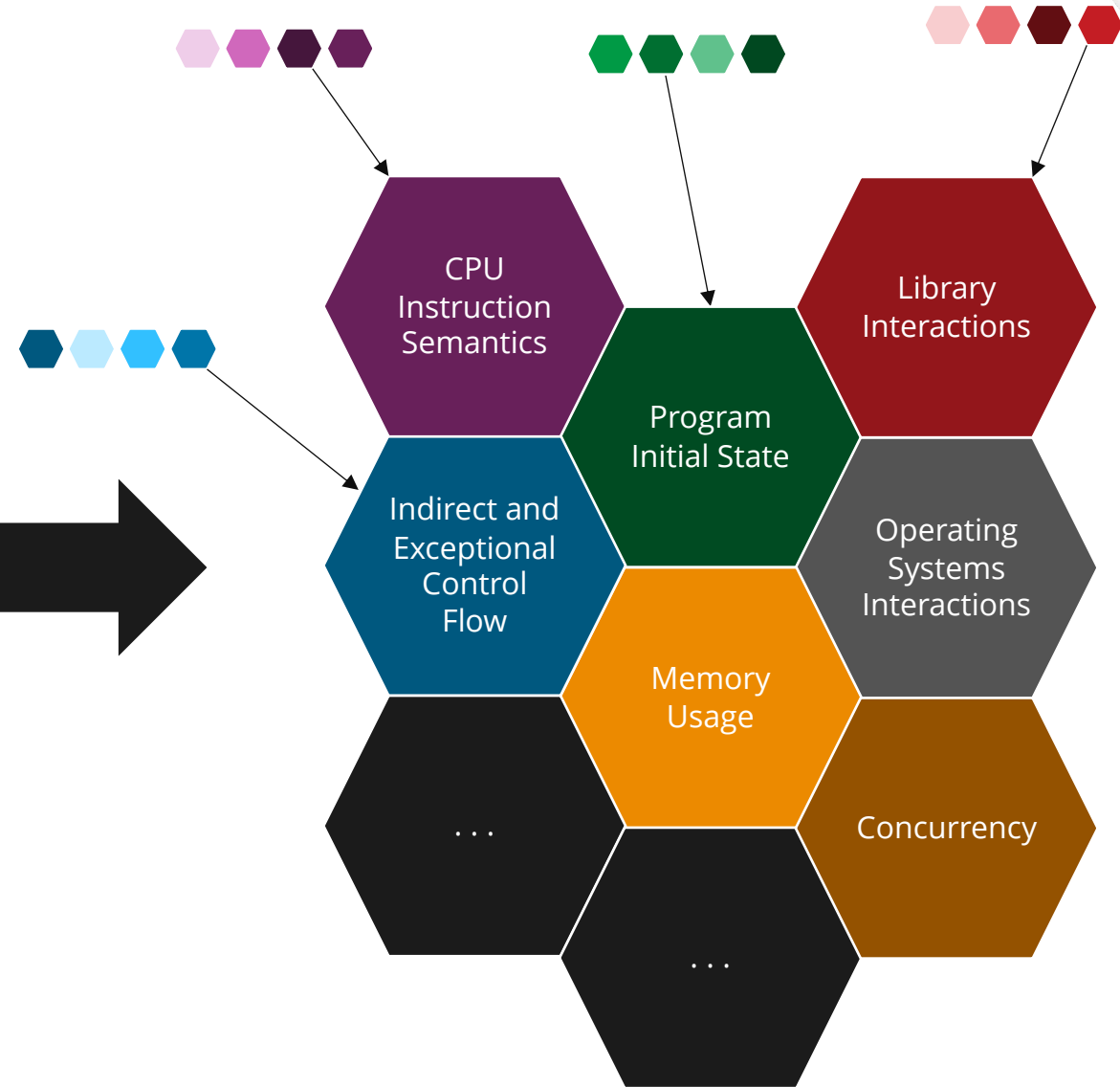
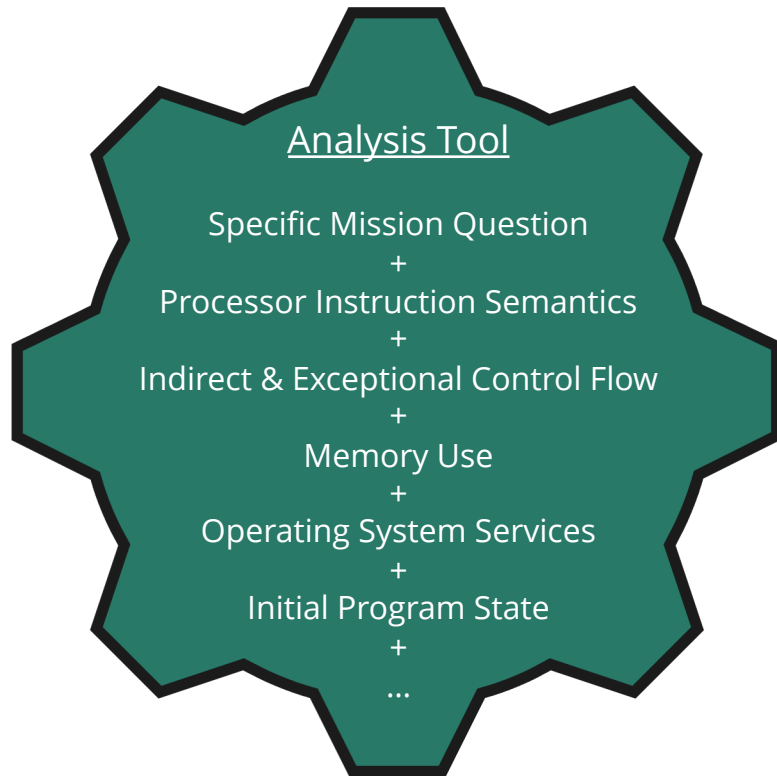
Foundational, principled approaches for reusable components are disincentivized.

SCALABILITY DEMANDS DIFFERENT APPROACHES



Examples are entirely notional, for illustration purposes only.

SCALABILITY DEMANDS DIFFERENT APPROACHES

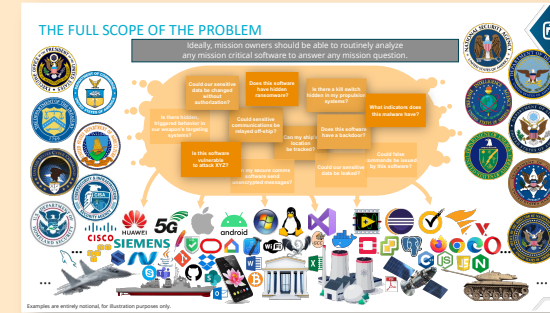
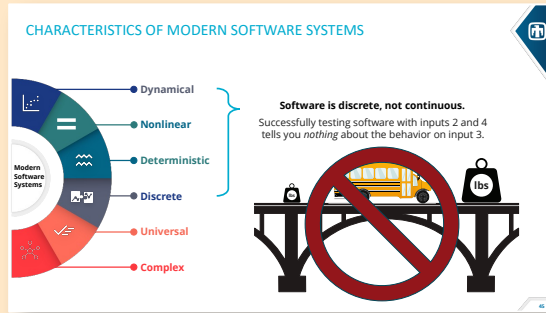


The current USG R&D landscape is pushing the community the wrong way.

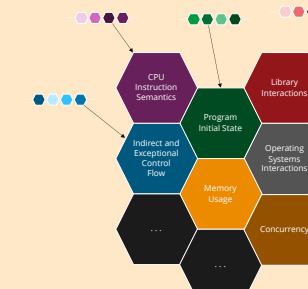
SCALABILITY DEMANDS DIFFERENT APPROACHES



Technical Challenges



Cross-Agency Span



Solution approaches could span agencies with a coordinated effort.

No department or agency has the charter or ability to explore solutions that scale to the entire USG.

CREATING A NATIONAL SOFTWARE UNDERSTANDING CAPABILITY



Recommendation #1: Make a national decision to address the software understanding gap

- The White House must direct coordination across Departments and Agencies
 - Whole of government & society effort
 - Senior technical SMEs directing investments
 - Continuity of effort across the R&D community

Recommendation #2: Create a cross-agency Software Understanding for National Security Oversight Council (SUNSOC)

- Provide national coordination across community engagements
- Establish collaborative agreements and environments
- Provide technical SME direction by developing and maintain a national R&D roadmap
- Manage national investments in software understanding
- Cultivate the software understanding community as a national resource

QUESTIONS?